

1           **\*\*\*WORKING DRAFT – FOR DISCUSSION PURPOSES ONLY\*\*\***

2           TO THE HOUSE OF REPRESENTATIVES:

3           The Committee on Health Care to which was referred House Bill No. 202  
4           entitled “An act relating to a single-payer and unified health system”  
5           respectfully reports that it has considered the same and recommends that the  
6           bill be amended by striking out all after the enacting clause and inserting in  
7           lieu thereof the following:

8           **Sec. 1. Principles (merged w/Board objectives, codified, moved to Sec. 3)**

9           **Sec. 2. Strategic Plan (updated 3/11/11; added med mal version 1.3 -**  
10          **2/25/11, House Judiciary reviewing)**

11          \* \* \* Road Map to a Single-Payer and a Unified Health Care System \* \* \*

12          Sec. 2. STRATEGIC PLAN; SINGLE-PAYER AND UNIFIED HEALTH  
13                 SYSTEM

14           (a) As provided in Sec. 4 of this act, upon receipt by the state of necessary  
15           waivers from federal law, all Vermont residents shall be eligible for Green  
16           Mountain Care, a universal health care program that will provide health  
17           benefits through a single payment system. To the maximum extent allowable  
18           under federal law and waivers from federal law, Green Mountain Care shall  
19           include health coverage provided under the health benefit exchange established  
20           under chapter 18, subchapter 1 of Title 33; under Medicaid; under Medicare;

1 by employers that choose to participate; and to state employees and municipal  
2 employees.

3 (b) The ~~Vermont health reform~~ Green Mountain Care board is created  
4 to develop mechanisms to reduce the rate of growth in health care through  
5 cost-containment, establishment of budgets, and payment reform.

6 (c) The secretary of administration or designee shall create Green Mountain  
7 Care as a universal health care program by implementing the following  
8 initiatives and planning efforts:

9 (1) No later than November 1, 2013, the Vermont health benefit  
10 exchange established in subchapter 1 of chapter 18 of Title 33 shall begin  
11 enrolling individuals and employers with 100 employees or fewer for coverage  
12 beginning January 1, 2014. The intent of the general assembly is to establish  
13 the Vermont health benefit exchange in a manner such that it may become the  
14 foundation for a single-payer health system.

15 (2) No later than November 1, 2016, the Vermont health benefit  
16 exchange established in subchapter 1 of chapter 18 of Title 33 shall begin  
17 enrolling employers with more than 100 employees for coverage beginning  
18 January 1, 2017.

19 (3) No later than January 1, 2014, the commissioner of banking,  
20 insurance, securities, and health care administration shall require that all  
21 individual and small group health insurance products be sold only through the

1 Vermont health benefit exchange and shall require all large group insurance  
2 products to be aligned with the administrative requirements and essential  
3 benefits required in the Vermont health benefit exchange. The commissioner  
4 shall provide recommendations for statutory changes as part of the integration  
5 plan established in Sec. 8 of this act.

6 (4) The secretary shall supervise the planning efforts, reports of which  
7 are due on January 15, 2012, as provided in Sec. 8 and Secs. 10 through 14 of  
8 this act, including integration of multiple payers into the Vermont health  
9 benefit exchange; a continuation of the planning necessary to ensure an  
10 adequate, well-trained primary care workforce; necessary retraining for any  
11 employees dislocated from health care professionals or from health insurers  
12 due to the simplification in the administration of health care; and unification of  
13 health system planning, regulation, and public health.

14 (5) The secretary shall supervise the planning efforts, reports of which  
15 are due January 15, 2013, as provided in Sec. 9 of this act, to establish the  
16 financing necessary for Green Mountain Care, for recruitment and retention  
17 programs for primary care health professionals, and for covering the uninsured  
18 and underinsured through Medicaid and the Vermont health benefit exchange.

19 **(6) No later than January 15, 2012, the commissioner of banking,**  
20 **insurance, securities, and health care administration shall review the**  
21 **hospital budget review process provided in 18 V.S.A. chapter 221,**

1 **subchapter 7, and the certificate of need process provided in 18 V.S.A.**  
2 **chapter 221, subchapter 5 and recommend to the house committee on**  
3 **health care and the senate committee on health and welfare statutory**  
4 **modifications needed to enable the participation of the Green Mountain**  
5 **Care Board as set forth in 18 V.S.A. § 9375.**

6 (d) The secretary of administration or designee shall obtain waivers,  
7 exemptions, agreements, legislation, or a combination thereof to ensure that all  
8 federal payments provided within the state for health services are paid directly  
9 to Green Mountain Care. Green Mountain Care shall assume responsibility for  
10 the benefits and services previously paid for by the federal programs, including  
11 Medicaid, Medicare, and, after implementation, the Vermont health benefit  
12 exchange. In obtaining the waivers, exemptions, agreements, legislation, or  
13 combination thereof, the secretary shall negotiate with the federal government  
14 a federal contribution for health care services in Vermont that reflects medical  
15 inflation, the state gross domestic product, the size and age of the population,  
16 the number of residents living below the poverty level, and the number of  
17 Medicare-eligible individuals and that does not decrease in relation to the  
18 federal contribution to other states as a result of the waivers, exemptions,  
19 agreements, or savings from implementation of Green Mountain Care.

20 **(e) No later than January 15, 2012, the secretary of administration or**  
21 **designee shall propose to the house committees on health care and on**

1 judiciary and the senate committees on health and welfare and on  
2 judiciary legislation creating a no-fault medical malpractice system for  
3 Vermont that is protective of consumers and begins on January 1, 2014.

4 **Sec. 3. Health Reform Board (Principles – version 1.4 - 2/24/11 1:24 pm;**  
5 **Board – version 2.1 – 3/10/11 8:36 am; House Gov Ops reviewing Board)**

6 \* \* \* Cost Containment, Budgeting, and Payment Reform \* \* \*

7 Sec. 3. 18 V.S.A. chapter 220 is added to read:

8 CHAPTER 220. ~~VERMONT HEALTH REFORM~~ GREEN MOUNTAIN

9 CARE BOARD

10 § 9371. PRINCIPLES FOR HEALTH CARE REFORM

11 The general assembly adopts the following principles as a framework for  
12 reforming health care in Vermont:

13 (1) The state of Vermont must ensure universal access to and coverage  
14 for high-quality, essential health services for all Vermonters. Systemic barriers  
15 must not prevent people from accessing necessary health care. All Vermonters  
16 must receive affordable and appropriate health care at the appropriate time in  
17 the appropriate setting, ~~and health care costs must be contained over time.~~

18 (2) ~~Health care costs must be contained and growth~~ **Growth** in  
19 health care spending in Vermont must not outpace growth in the state's  
20 economy and spending capacity.

21 (3) The health care system must be transparent in design, efficient in

1 operation, and accountable to the people it serves. The state must ensure  
2 public participation in the design, implementation, evaluation, and  
3 accountability mechanisms of the health care system.

4 (4) Primary care must be preserved and enhanced so that Vermonters  
5 have care available to them, preferably within their own communities. Other  
6 aspects of Vermont’s health care infrastructure must be supported in such a  
7 way that all Vermonters have access to necessary health services and that these  
8 health services are sustainable.

9 (5) Every Vermonter should be able to choose his or her health care  
10 providers.

11 (6) Vermonters should be aware of the costs of the health services they  
12 receive. Costs should be transparent and easy to understand.

13 (7) Individuals have a personal responsibility to maintain their own  
14 health and to use health resources wisely.

15 (8) The health care system must recognize the primacy of the  
16 patient-provider relationship, respecting the professional judgment of providers  
17 and the informed decisions of patients.

18 (9) Vermont’s health delivery system must seek continuous  
19 improvement of health care quality and safety **and of the health of the**  
20 **population**, and the system therefore must be evaluated regularly for  
21 improvements in access, quality, and cost containment.

1           (10) Vermont’s health care system must include mechanisms for  
2           containing all system costs and eliminating unnecessary expenditures,  
3           including by reducing administrative costs and by reducing costs that do not  
4           contribute to efficient, high-quality health services or improve health  
5           outcomes. **Efforts to reduce costs must target sources of excess cost**  
6           **growth.**

7           (11) The financing of health care in Vermont must be sufficient, fair,  
8           predictable, transparent, sustainable, and shared equitably.

9           (12) **The system must consider the effects of payment reform on**  
10          **individuals and on health care professionals and suppliers.**

11          (13) Vermont’s health care system must operate as a partnership  
12          between consumers, employers, health care professionals, hospitals, and the  
13          state and federal government.

14          ~~(13)~~(14) State government must ensure that the health care system  
15          satisfies the principles expressed in this section.

16          § 9372. PURPOSE

17          It is the intent of the general assembly to create an independent board to:

18          (1) improve the health of the population;

19          (2) enhance the patient experience of care; **and**

1           (3) develop mechanisms to reduce the per capita rate of growth in  
2           expenditures for health services in Vermont across all payers while ensuring  
3           that access to care and quality of care are not compromised.

4           § 9373. DEFINITIONS

5           As used in this chapter:

6           (1) “Board” means the ~~Vermont health reform~~ **Green Mountain Care**  
7           board established in this chapter.

8           (2) “Green Mountain Care” means the public-private single-payer  
9           health system established in 33 V.S.A. chapter 18, subchapter 2.

10          (3) “Health care professional” means an individual, partnership,  
11          corporation, facility, or institution licensed or certified or authorized by law to  
12          provide professional health care services.

13          (4) “Health insurer” means any health insurance company, nonprofit  
14          hospital and medical service corporation, managed care organization, and, to  
15          the extent permitted under federal law, any administrator of an insured, self-  
16          insured, or publicly funded health care benefit plan offered by public and  
17          private entities. The term does not include Medicaid, the Vermont health  
18          access plan, or any other state health care assistance program financed in  
19          whole or in part through a federal program.

20          (5) “Health services” means any medically necessary treatment or  
21          procedure to maintain, diagnose, or treat an individual’s physical or mental



1 condition, including services ordered by a health care professional and  
2 medically necessary services to assist in activities of daily living.

3 (6) “Manufacturers of prescribed products” shall have the same meaning  
4 as “manufacturers” in section 4631a of this title.

5 § 9374. BOARD MEMBERSHIP; AUTHORITY

6 (a) On July 1, 2011, a ~~Vermont health reform~~ **Green Mountain Care**  
7 board is created and shall consist of a chair and four members. The chair shall  
8 be a full-time state employee and the four other members shall be part-time  
9 state employees. All members shall be exempt from the state classified  
10 system.

11 (b) The chair and the four members shall be appointed by the governor  
12 with the advice and consent of the senate. ~~The members shall have~~  
13 ~~education, work experience, or other expertise in health care, health~~  
14 ~~reform, health policy, economics, financing, or other areas relevant to the~~  
15 ~~board’s duties and responsibilities.~~

16 (c) The term of each member shall be six years; except that of the members  
17 first appointed, two shall serve for a term of two years. ~~A Subject to the~~  
18 ~~nomination and appointment process, a member may be appointed for~~  
19 ~~serve~~ more than one term. Members of the board may be removed only for  
20 cause.

1           (c)(1) No board member shall, during his or her term or terms on the  
2           board, be an officer, director, organizer, employee of, consultant to, or  
3           attorney for any person subject to supervision or regulation by the board;  
4           nor receive directly or indirectly any payment or gratuity from any person  
5           subject to supervision or regulation by the board; nor have a direct or  
6           indirect financial interest in any person or entity subject to supervision or  
7           regulation by the board.

8           (2) The prohibitions contained in subdivision (1) this subsection  
9           shall not be construed to prohibit a board member from being an  
10           insurance policyholder or from receiving health services on the same  
11           terms as are available to the public generally. The prohibitions also shall  
12           not be construed to prohibit a board member from owning a stock, bond,  
13           or other security in an entity subject to the supervision or regulation by  
14           the board that is purchased by or through a mutual fund, blind trust, or  
15           other mechanism where a person other than the board member chooses  
16           the stock, bond, or security.

17           (d) The chair shall have general charge of the offices and employees of the  
18           board but may hire a director to oversee the administration and operation.

19           (e)(1) The board shall establish a consumer, patient, and health care  
20           professional advisory group to provide input and recommendations to the  
21           board. Members of such advisory group whose income is at or below 400

1 **percent of the federal poverty level shall receive per diem compensation**  
2 **and reimbursement of expenses pursuant to 32 V.S.A. § 1010, including**  
3 **costs of travel, child care, personal assistance services, and any other**  
4 **service necessary for participation in the advisory group and approved by**  
5 **the board.**

6 (2) The board may establish additional advisory groups and  
7 subcommittees as needed to carry out its duties.

8 (f) In carrying out ~~the its~~ duties ~~in~~ pursuant to this chapter, the board shall  
9 seek the advice of the state health care ombudsman established in 8 V.S.A.  
10 § 4089w. The state health care ombudsman shall advise the board regarding  
11 the policies, procedures, and rules established pursuant to this chapter. The  
12 ombudsman shall represent the interests of Vermont patients and Vermont  
13 consumers of health insurance and may suggest policies, procedures, or rules  
14 to the board in order to protect patients' and consumers' interests.

15 § 9375. DUTIES

16 (a) The board shall execute its duties consistent with the principles  
17 expressed in 18 V.S.A. § 9372.

18 (b) Beginning on July 1, 2011, the board shall have the following duties:

19 (1) ~~Review and recommend statutory modifications to the hospital~~  
20 ~~budget review process provided in chapter 221, subchapter 7 of this title~~

1 ~~and the certificate of need process provided in chapter 221, subchapter 5~~  
2 ~~of this title.~~

3 ~~(2) Develop, evaluate, and approve~~ **Oversee the development and**  
4 **implementation, and evaluate the effectiveness, of the payment reform pilot**  
5 **projects set forth in section 9377 of this title to manage total health care costs,**  
6 **improve health care outcomes, and provide a positive health care experience**  
7 **for patients and health care professionals.**

8 ~~(3)(2)(A) Develop by rule, pursuant to chapter 25 of Title 3,~~  
9 ~~methodologies for achieving payment reform and containing costs, which~~  
10 ~~may include creating the creation of health care professional cost-~~  
11 ~~containment targets, global payments, bundled payments, global budgets,~~  
12 ~~capitated payments, or other uniform payment methods and amounts~~  
13 ~~pursuant to section 9375 of this title to accountable care organizations,~~  
14 ~~health care professionals, or other provider arrangements, and report the~~  
15 ~~methodologies to the house committee on health care and the senate~~  
16 ~~committee on health and welfare prior to adopting rules to implement~~  
17 ~~them pursuant to subdivision (c)(1) of this section.~~

18 ~~(B) Prior to the initial adoption of the rules described in subdivision~~  
19 ~~(A) of this subdivision (2), the board shall report its proposed~~  
20 ~~methodologies to the house committee on health care and the senate~~  
21 ~~committee on health and welfare.~~

1            (C) In developing ~~such~~ methodologies pursuant to subdivision (A) of  
2            this subdivision (2), the board shall engage Vermonters in seeking ways to  
3            equitably ~~distribute deliver~~ health care while acknowledging the connection  
4            between fair and sustainable payment and access to health services.

5            ~~(4)~~(3) Review and approve Vermont’s statewide health information  
6            technology plan pursuant to section 9351 of this title.

7            ~~(5)~~(4) Develop and maintain a health care workforce development  
8            strategic plan that continues efforts to ensure that Vermont has the health care  
9            workforce necessary to provide care to all Vermont residents, including  
10           reviewing the adequacy of provider reimbursement rates to determine their  
11           impact on provider recruitment and retention.

12           (c) No later than July 1, 2013, the board shall have the following duties in  
13           addition to the duties described in subsection (b) of this section:

14           ~~(1) Adopt rules pursuant to chapter 25 of Title 3 detailing how the~~  
15           ~~board will establish cost containment targets, global budgets, and uniform~~  
16           ~~payment amounts for the health care system using the methodologies~~  
17           ~~developed pursuant to subdivision (b)(3) of this section.~~

18           ~~(2) Adopt rules pursuant to chapter 25 of Title 3 detailing~~  
19           ~~methodologies for how the board will calculate global payments, bundled~~  
20           ~~payments, or capitated payments to accountable care organizations,~~  
21           ~~health care professionals, or other provider arrangements.~~

- 1           ~~(3) Adopt rules pursuant to chapter 25 of Title 3 detailing~~  
2           ~~methodologies for how the board will calculate any fee for service~~  
3           ~~payment amounts.~~
- 4           (4) Set reasonable rates for health care professionals pursuant to section  
5           9376 of this title and make adjustments to the rules on reimbursement  
6           methodologies as needed.
- 7           (5)(2) Review and approve recommendations from the commissioner of  
8           banking, insurance, securities, and health care administration, within 10 days  
9           of receipt of such recommendations, on any insurance rate increases pursuant  
10          to 8 V.S.A. chapter 107, on hospital budgets pursuant to chapter 221,  
11          subchapter 7 of this title, and on certificates of need pursuant to chapter 221,  
12          subchapter 5 of this title, taking into consideration the requirements in the  
13          underlying statutes, changes in health care delivery, changes in payment  
14          methods and amounts, and other issues at the discretion of the board.
- 15          (6)(3) Provide information and recommendations to the ~~deputy~~  
16          commissioner of ~~the department of~~ Vermont health access ~~for the Vermont~~  
17          ~~health benefit exchange established in chapter 18, subchapter 1 of Title 33~~  
18          related to contracts with health insurers to provide qualified health benefit  
19          plans in the Vermont health benefit exchange **established in chapter 18,**  
20          **subchapter 1 of Title 33.**

1           ~~(7)~~**(4)** Review and approve, with recommendations from the ~~deputy~~  
2           commissioner **for the Vermont health benefit exchange of Vermont health**  
3           access, the benefit package for qualified health benefit plans pursuant to  
4           chapter 18, subchapter 1 of Title 33. The board shall report to the house  
5           committee on health care and the senate committee on health and welfare  
6           within 15 days following its approval of the initial benefit package and any  
7           subsequent substantive changes to the benefit package.

8           ~~(8)~~**(5)(A)** ~~Evaluate~~ **Develop and maintain a method for evaluating**  
9           system-wide performance **and quality**, including ~~by identifying~~  
10           **identification of** the appropriate process and outcome measures:

11                   **(i) for determining public satisfaction with the health system;**

12                   ~~(i)~~**(ii)** for utilization of health services;

13                   ~~(ii)~~**(iii)** in consultation with the department of health and the  
14           director of the Blueprint for Health, for quality of health services and the  
15           effectiveness of prevention and health promotion programs;

16                   ~~(iii)~~**(iv)** for cost-containment and limiting the growth in health  
17           care expenditures; and

18                   ~~(iv)~~**(v)** for other measures as determined by the board.

19                   **(B)** The board shall **develop the evaluation method pursuant to**  
20           **subdivision (A) of this subdivision (8) by October 15, 2013 and shall** report

1 the results of its evaluations and any resulting recommendations in its annual  
2 report as required by subsection (d) of this section.

3 ~~(9)(6)~~ In preparation for implementing Green Mountain Care, review  
4 and approve, upon recommendation from the agency of human services, the  
5 initial Green Mountain Care benefit package within the parameters established  
6 in chapter 18, subchapter 2 of Title 33; ~~provided, however, that vision and~~  
7 ~~dental benefits shall not be included in the initial benefit package. The~~  
8 ~~board shall consider whether to impose cost-sharing requirements and the~~  
9 ~~impact of any cost-sharing requirement on individuals' ability to access~~  
10 ~~care.~~

11 ~~(10)(A)(7)~~ In preparation for implementing Green Mountain Care and  
12 ~~annually every three years~~ thereafter, ~~propose to the agency of human~~  
13 ~~services recommend to the general assembly and the governor~~ a three-year  
14 ~~Green Mountain Care budget pursuant to 32 V.S.A. chapter 5,~~ to be adjusted  
15 ~~annually in response to realized revenues and expenditures, including~~  
16 ~~reflecting~~ any modifications to the benefit package and ~~recommending~~  
17 ~~appropriation and revenue estimates and~~ necessary modifications to tax  
18 ~~rates and other assessments.~~

19 ~~(B)~~ As part of the board's budget proposal pursuant to this  
20 ~~subdivision (10), the board may recommend the inclusion of vision~~  
21 ~~benefits, dental benefits, or both in the Green Mountain Care benefit~~



1 ~~package; provided, however, that such benefits may not be offered as part~~  
2 ~~of Green Mountain Care without the explicit authorization of the general~~  
3 ~~assembly.~~

4 ~~(11) In preparation for implementing Green Mountain Care and~~  
5 ~~annually thereafter, recommend appropriation and revenue estimates for~~  
6 ~~Green Mountain Care to the governor and the general assembly pursuant~~  
7 ~~to 32 V.S.A. chapter 5.~~

8 ~~(12)(8) Monitor the extent to which residents of other states move to~~  
9 ~~Vermont for the purpose of receiving health services and the impact of any~~  
10 ~~such migration on the Vermont's health care system, other public benefits, and~~  
11 ~~the state's economy, and recommend to the general assembly in the annual~~  
12 ~~report required by subsection (d) of this section strategies to address any~~  
13 ~~related problems the board identifies.~~

14 ~~(d) Annually on or before January 15, the board shall submit a report of its~~  
15 ~~activities for the preceding state fiscal year to the house committee on health~~  
16 ~~care and the senate committee on health and welfare. The report shall include~~  
17 ~~any changes to the payment rates for health care professionals pursuant to~~  
18 ~~section 9376 of this title, any new developments with respect to health~~  
19 ~~information technology, the status of efforts to implement the health care~~  
20 ~~workforce development strategic plan pursuant to subdivision (b)(4) of this~~  
21 ~~section, any substantive changes to the benefit package for qualified health~~

1 benefit plans pursuant to subdivision (c)(3) of this section, the results of the  
2 systemwide performance **and quality** evaluations required by subdivision  
3 (c)(4) of this section, and the extent and impacts of migration to Vermont for  
4 health services as described in subdivision (c)(8) of this section.

5 § 9376. PAYMENT AMOUNTS; METHODS

6 (a) It is the intent of the general assembly to ensure **reasonable** payments  
7 to health care professionals that **are consistent with efficiency, economy, and**  
8 **quality of care and** will permit them to provide, on a solvent basis, effective  
9 and efficient health services that are in the public interest. It is also the intent  
10 of the general assembly to eliminate the shift of costs between the payers of  
11 health services by ensuring that the amount paid to health care professionals is  
12 sufficient to **enlist enough providers to ensure health services are available**  
13 to all Vermonters and are distributed equitably.

14 (b) The board shall **permit ensure that** health care professionals, health  
15 care provider bargaining groups created pursuant to section 9409 of this title,  
16 manufacturers of prescribed products, medical supply companies, and other  
17 companies providing health services or health supplies **to charge receive**  
18 reasonable rates, as determined by the board based on the methodologies  
19 developed pursuant to section 9375 of this title and after consultation with the  
20 affected parties, in order to have a consistent reimbursement amount accepted  
21 by these persons.

1           (c) The board shall establish payment methodologies for health services,  
2 including using innovative payment methodologies consistent with any  
3 payment reform pilot projects and with evidence-based practices, and may  
4 **include fee-for-service payments if the board determines such payments to**  
5 **be appropriate.** The payment methods shall encourage cost containment;  
6 provision of high-quality, evidence-based health services in an integrated  
7 setting; patient self-management; and healthy lifestyles.

8           (d) To the extent required to avoid federal antitrust violations and in  
9 furtherance of the policy identified in subsection (a) of this section, the board  
10 shall facilitate and supervise the participation of health care professionals and  
11 health care provider bargaining groups in the ~~rate setting~~ process **described**  
12 **in subsection (b) of this section.**

13 § 9377. PAYMENT REFORM; PILOTS

14           (a) It is the intent of the general assembly ~~that all Vermonters receive~~  
15 ~~affordable and appropriate health care at the appropriate time in the~~  
16 ~~appropriate setting, and that health care costs be contained over time to~~  
17 **achieve the principles stated in section 9371 of this title.** In order to achieve  
18 this goal and to ensure the success of health reform, it is the intent of the  
19 general assembly that payment reform be implemented and that payment  
20 reform be carried out as described in this section. It is also the intent of the  
21 general assembly to ensure sufficient state involvement and action in the

1 design and implementation of the payment reform pilot projects described in  
2 this section to comply with federal and state antitrust provisions by replacing  
3 competition between payers and others with state-supervised cooperation and  
4 regulation.

5 (b)(1) The board shall be responsible for ~~developing~~ pilot projects to test  
6 payment reform methodologies as provided in this section. The board, in  
7 collaboration with the director of payment reform in the department of  
8 Vermont health access, shall oversee the development, **and** implementation,  
9 and ~~evaluation~~ **evaluate the effectiveness**, of the payment reform pilot  
10 projects. Whenever health insurers are involved, the director **and the** board  
11 shall collaborate with the commissioner of banking, insurance, securities, and  
12 health care administration. The terms used in this section shall have the same  
13 meanings as in chapter 13 of this title.

14 (2) The board, **in consultation with the director of payment reform,**  
15 shall convene a broad-based group of stakeholders, including health care  
16 professionals who provide health services, health insurers, professional  
17 organizations, community and nonprofit groups, consumers, businesses, school  
18 districts, the state health care ombudsman, and state and local governments to  
19 advise the director **and the** board in developing and implementing the pilot  
20 projects.

1           (3) Payment reform pilot projects shall be developed and implemented  
2           to manage the ~~total~~ costs of the health care delivery system ~~in a region~~,  
3           improve health outcomes for Vermonters, provide a positive health care  
4           experience for patients and health care professionals, and further the following  
5           objectives:

6                   (A) payment reform pilot projects should align with the Blueprint for  
7                   Health strategic plan and the statewide health information technology plan;

8                   (B) health care professionals should coordinate patient care through a  
9                   local entity or organization facilitating this coordination or another structure  
10                  which results in the coordination of patient care and a sustained focus on  
11                  disease prevention and promotion of wellness that includes individuals,  
12                  employers, and communities;

13                  (C) health insurers, Medicaid, Medicare, and all other payers should  
14                  reimburse health care professionals for coordinating patient care through  
15                  consistent payment methodologies, which may include a global budget; a  
16                  system of cost containment limits, health outcome measures, and patient  
17                  satisfaction targets which may include shared savings, risk-sharing, or other  
18                  incentives designed to reduce costs while maintaining or improving health  
19                  outcomes and patient satisfaction; or another payment method providing an  
20                  incentive to coordinate care and control cost growth; and

1           (D) the scope of services in any capitated payment should be broad  
2           and comprehensive, including prescription drugs, diagnostic services, services  
3           received in a hospital, mental health and substance abuse services, and services  
4           from a licensed health care practitioner.

5           (4) In addition to the objectives identified in subdivision (a)(3) of this  
6           section, the design and implementation of payment reform pilot projects may  
7           consider:

8                   (A) alignment with the requirements of federal law to ensure the full  
9                   participation of Medicare in multipayer payment reform; and

10                   (B) with input from long-term care providers, whether to include  
11                   home health services and long-term care services as part of capitated  
12                   payments.

13           (b) Health insurer participation.

14                   (1)(A) Health insurers shall participate in the development of the  
15                   payment reform strategic plan for the pilot projects and in the implementation  
16                   of the pilot projects, including by providing incentives or fees, as required in  
17                   this section. This requirement may be enforced by the department of banking,  
18                   insurance, securities, and health care administration to the same extent as the  
19                   requirement to participate in the Blueprint for Health pursuant to 8 V.S.A.  
20                   § 4088h.

1           (B) The board may establish procedures to exempt or limit the  
2           participation of health insurers offering a stand-alone dental plan or specific  
3           disease or other limited-benefit coverage or participation by insurers with a  
4           minimal number of covered lives as defined by the board, in consultation with  
5           the commissioner of banking, insurance, securities, and health care  
6           administration. Health insurers shall be exempt from participation if the  
7           insurer offers only benefit plans which are paid directly to the individual  
8           insured or the insured's assigned beneficiaries and for which the amount of the  
9           benefit is not based upon potential medical costs or actual costs incurred.

10           (C) After the pilot projects are implemented, health insurers shall  
11           have appeal rights ~~as provided in pursuant to~~ section 9381 of this title.

12           (2) In the event that the secretary of human services is denied  
13           permission from the Centers for Medicare and Medicaid Services to include  
14           financial participation by Medicare in the pilot projects, health insurers shall  
15           not be required to cover the costs associated with individuals covered by  
16           Medicare.

17           (c) To the extent required to avoid federal antitrust violations, the board  
18           shall facilitate and supervise the participation of health care professionals,  
19           health care facilities, and insurers in the planning and implementation of the  
20           payment reform pilot projects, including by creating a shared incentive pool if  
21           appropriate. The board shall ensure that the process and implementation

1 include sufficient state supervision over these entities to comply with federal  
2 antitrust provisions and shall refer to the attorney general for appropriate action  
3 the activities of any individual or entity that the board determines, after notice  
4 and an opportunity to be heard, violate state or federal antitrust laws without a  
5 countervailing benefit of improving patient care, improving access to health  
6 care, increasing efficiency, or reducing costs by modifying payment methods.

7 (d) The board or designee shall apply for grant funding, if available, for the  
8 design and implementation of the pilot projects described in this section.

9 (e) The first pilot project shall become operational no later than January 1,  
10 2012, and two or more additional pilot projects shall become operational no  
11 later than July 1, 2012.

12 § 9378. PUBLIC PROCESS; BENEFIT PACKAGES

13 The ~~Vermont health reform~~ Green Mountain Care board, in  
14 collaboration with the agency of human services, shall provide a process for  
15 soliciting public input on the Green Mountain Care benefit package **on an**  
16 **ongoing basis, including a mechanism by which members of the public**  
17 **may request inclusion of particular benefits or services.** The process may  
18 include receiving written comments on proposed new or amended rules,  
19 holding ~~a~~ public hearings, or both.

20 § 9379. AGENCY COOPERATION





1       **Sec. 3b. GREEN MOUNTAIN CARE BOARD; EXCHANGE**

2               **POSITIONS**

3               **(a) On July 1, 2011, five exempt positions are created in the Green**  
4       **Mountain Care board, including:**

5                       **(1) one full-time chair, Green Mountain Care board, and**

6                       **(2) four part-time members, Green Mountain Care board.**

7               **(b) By October 1, 2011, 9 positions and appropriate amounts for**  
8       **personal services and operating expenses shall be transferred from the**  
9       **division of health care administration in the department of banking,**  
10       **insurance, securities, and health care administration to the Green**  
11       **Mountain Care board. In addition, one exempt attorney position shall be**  
12       **transferred from the administrative division in the department of**  
13       **banking, insurance, securities, and health care administration to the**  
14       **Green Mountain Care board.**

15               **(c) On or after January 1, 2012, one exempt deputy commissioner**  
16       **position is created in the department of Vermont health access to support**  
17       **the functions provided for in Sec. 4 of this act establishing 33 V.S.A.**  
18       **chapter 18, subchapter 1. The salary and benefits for this position shall be**  
19       **funded from federal funds provided to establish the Vermont health**  
20       **benefit exchange.**

1       **Sec. 4. Exchange/GMC (Exchange redraft 1.4 – 3/9/11 5:27 pm; GMC**  
2       **redraft 1.2 – 3/11/11 8:11 am)**

3                               \* \* \* Public–Private Single-Payer System \* \* \*

4       Sec. 4. 33 V.S.A. chapter 18 is added to read

5                               CHAPTER 18. PUBLIC–PRIVATE SINGLE-PAYER SYSTEM

6                               Subchapter 1. Vermont Health Benefit Exchange

7       § 1801. PURPOSE

8               (a) It is the intent of the general assembly to establish a Vermont health  
9       benefit exchange which meets the policy established in 18 V.S.A. § 9401 and,  
10       to the extent allowable under federal law or a waiver of federal law, becomes  
11       the mechanism to create a single-payer health care system.

12               (b) The purpose of the Vermont health benefit exchange is to facilitate the  
13       purchase of affordable, qualified health plans in the individual and group  
14       markets in this state in order to reduce the number of uninsured and  
15       underinsured; to reduce disruption when individuals lose employer-based  
16       insurance; to reduce administrative costs in the insurance market; to promote  
17       health, prevention, and healthy lifestyles by individuals; and to improve quality  
18       of health care.

19               (c) Nothing in this chapter shall be construed to reduce, diminish, or  
20       otherwise infringe upon the benefits provided to eligible individuals under  
21       Medicare.

1       § 1802. DEFINITIONS

2               For purposes of this subchapter:

3               (1) “Affordable Care Act” means the federal Patient Protection and  
4 Affordable Care Act (Public Law 111-148), as amended by the federal Health  
5 Care and Education Reconciliation Act of 2010 (Public Law 111-152), and as  
6 further amended.

7               (2) “~~Deputy~~ Commissioner” means the ~~deputy~~ commissioner of the  
8 department of Vermont health access ~~for the Vermont health benefit~~  
9 exchange.

10              (3) “Health benefit plan” means a policy, contract, certificate, or  
11 agreement offered or issued by a health insurer to provide, deliver, arrange for,  
12 pay for, or reimburse any of the costs of health services. This term does not  
13 include coverage only for accident or disability income insurance, liability  
14 insurance, coverage issued as a supplement to liability insurance, workers’  
15 compensation or similar insurance, automobile medical payment insurance,  
16 credit-only insurance, coverage for on-site medical clinics, or other similar  
17 insurance coverage where benefits for health services are secondary or  
18 incidental to other insurance benefits as provided under the Affordable Care  
19 Act. The term also does not include stand-alone dental or vision benefits;  
20 long-term care insurance; specific disease or other limited benefit coverage,

1 Medicare supplemental health benefits, Medicare Advantage plans, and other  
2 similar benefits excluded under the Affordable Care Act.

3 (4) “Health insurer” shall have the same meaning as in 18 V.S.A.  
4 § 9402.

5 (5) “Qualified employer” means:

6 (A) has its principal place of business in this state and elects to  
7 provide coverage for its eligible employees through the Vermont health benefit  
8 exchange, regardless of where an employee resides; or

9 (B) elects to provide coverage through the Vermont health benefit  
10 exchange for all of its eligible employees who are principally employed in this  
11 state.

12 (6) “Qualified entity” means an entity with experience in individual and  
13 group health insurance, benefit administration, or other experience relevant to  
14 health benefit program eligibility, enrollment, or support.

15 (7) “Qualified health benefit plan” means a health benefit plan which  
16 meets the requirements set forth in section 1806 of this title.

17 (8) “Qualified individual” means an individual, including a minor, who  
18 is a Vermont resident and, at the time of enrollment:

19 (A) is not incarcerated, or is only incarcerated awaiting disposition of  
20 charges; and

1           (B) is, or is reasonably expected to be during the time of enrollment,  
2           a citizen or national of the United States or a lawfully present immigrant in the  
3           United States as defined by federal law.

4           § 1803. VERMONT HEALTH BENEFIT EXCHANGE

5           (a)(1) The department of Vermont health access shall establish the  
6           Vermont health benefit exchange, which shall be administered by the  
7           department in consultation with the advisory board established in section 402  
8           of this title.

9           (2) The Vermont health benefit exchange shall be considered a division  
10          within the department of Vermont health access and shall be headed by a  
11          deputy commissioner as provided in chapter 53 of Title 3.

12          (b)(1)(A) The Vermont health benefit exchange shall provide qualified  
13          individuals and qualified employers with qualified health plans, including the  
14          multistate plans required by the Affordable Care Act, with effective dates  
15          beginning on or before January 1, 2014. The Vermont health benefit exchange  
16          may contract with qualified entities or enter into intergovernmental agreements  
17          to facilitate the functions provided by the Vermont health benefit exchange.

18          (B) Prior to contracting with any health insurer, the Vermont health  
19          benefit exchange shall consider the insurer's historic rate increase information  
20          required under section 1806 of this title, along with the information and the  
21          recommendations provided to the Vermont health benefit exchange by the

1 commissioner of banking, insurance, securities, and health care administration  
2 under section 2794(b)(1)(B) of the federal Public Health Service Act.

3 (2) To the extent allowable under federal law, the Vermont health  
4 benefit exchange may offer health benefits to populations in addition to those  
5 eligible under Subtitle D of Title I of the Affordable Care Act, including:

6 (A) comprehensive health benefits to individuals and employers who  
7 are not qualified individual or qualified employers as defined by this  
8 subchapter and by the Affordable Care Act;

9 (B) Medicaid benefits to individuals who are eligible, upon approval  
10 by the Centers for Medicare and Medicaid Services and provided that  
11 including these individuals in the health benefit exchange would not reduce  
12 their Medicaid benefits;

13 (C) Medicare benefits to individuals who are eligible, upon approval  
14 by the Centers for Medicare and Medicaid Services and provided that  
15 including these individuals in the health benefit exchange would not reduce  
16 their Medicare benefits; and

17 (D) state employees and municipal employees, **including teachers.**

18 (3) To the extent allowable under federal law, the Vermont health  
19 benefit exchange may offer health benefits to employees for injuries arising out  
20 of or in the course of employment in lieu of medical benefits provided pursuant  
21 to chapter 9 of Title 21 (workers' compensation).

1           (c) If the Vermont health benefit exchange is required by the secretary of  
2 the U.S. Department of Health and Human Services to contract with more than  
3 one health insurer, the Vermont health benefit exchange ~~shall may~~ determine  
4 ~~the an~~ appropriate method to provide a unified, simplified ~~claims~~  
5 ~~administration, benefit management, and billing~~ system for ~~any~~ health  
6 insurers offering ~~a~~ qualified health benefit plans. ~~The exchange may include~~  
7 ~~claims administration, benefit management, billing, or other components~~  
8 ~~in the unified system and may achieve simplification by contracting with a~~  
9 ~~single entity for administration and management of all qualified health~~  
10 ~~benefit plans, by licensing or requiring the use of particular software, by~~  
11 ~~requiring health insurers to conform to a standard set of systems and~~  
12 ~~rules, or by another method determined by the commissioner.~~

13           (2) The Vermont health benefit exchange may offer ~~this certain~~  
14 services to ~~other~~ health insurers ~~offering plans outside the exchange. to~~  
15 workers' compensation insurers, ~~to~~ employers, ~~or~~ ~~and to~~ other entities ~~in~~  
16 ~~order to simplify administrative requirements for health benefits,~~  
17 ~~including wellness programs and services designed to simplify~~  
18 ~~administrative processes.~~

19           (d) The Vermont health benefit exchange may enter into  
20 information-sharing agreements with federal and state agencies and other state  
21 exchanges to carry out its responsibilities under this subchapter provided such



1 agreements include adequate protections with respect to the confidentiality of  
2 the information to be shared and provided such agreements comply with all  
3 applicable state and federal laws and regulations.

4 § 1804. QUALIFIED EMPLOYERS

5 [Reserved.]

6 (a) A qualified employer shall be an employer who, on at least 50  
7 percent of its working days during the preceding calendar quarter,  
8 employed at least one and no more than 100 employees. The term  
9 “qualified employer” includes self-employed persons. Calculation of the  
10 number of employees of a qualified employer shall not include a part-time  
11 employee who works less than 30 hours per week.

12 (b) An employer with 100 or fewer employees that offers a qualified  
13 health benefit plan to its employees through the Vermont health benefit  
14 exchange may continue to participate in the exchange even if the  
15 employer’s size grows beyond 100 employees as long as the employer  
16 continuously makes qualified health benefit plans in the Vermont health  
17 benefit exchange available to its employees.

18 § 1805. DUTIES AND RESPONSIBILITIES

19 The Vermont health benefit exchange shall have the following duties and  
20 responsibilities consistent with the Affordable Care Act:

- 1           (1) offer coverage for health services through qualified health benefit  
2           plans, including by creating a process for:
- 3                   (A) the certification, decertification, and recertification of qualified  
4                   health benefit plans as described in section 1806 of this title;
- 5                   (B) enrolling individuals in qualified health benefit plans, including  
6                   through open enrollment periods as provided in the Affordable Care Act and  
7                   ensuring that individuals may transfer coverage between qualified health  
8                   benefit plans and other sources of coverage as seamlessly as possible;
- 9                   (C) collecting premium payments made for qualified health benefit  
10                  plans from employers and individuals on a pretax basis, including collecting  
11                  premium payments from multiple employers of one individual for a single plan  
12                  covering that individual; and
- 13                  (D) creating a simplified and uniform system for the administration  
14                  of health benefits.
- 15           (2) Determining eligibility for and enrolling individuals in Medicaid,  
16           Dr. Dynasaur, VPharm, and VermontRx pursuant to chapter 19 of this title, as  
17           well as any other public health benefit program.
- 18           (3) Creating and maintaining consumer assistance tools, including a  
19           website through which enrollees and prospective enrollees of qualified health  
20           plans may obtain standardized comparative information on such plans and a  
21           toll-free telephone hotline to respond to requests for assistance.

1           (4) Creating standardized forms and formats for presenting health  
2           benefit options in the Vermont health benefit exchange, including the use of  
3           the uniform outline of coverage established under section 2715 of the federal  
4           Public Health Services Act.

5           (5) Assigning a quality and wellness rating to each qualified health plan  
6           offered through the Vermont health benefit exchange and determining each  
7           qualified health plan’s level of coverage in accordance with regulations issued  
8           by the U.S. Department of Health and Human Services.

9           (6) Determining enrollee premiums and subsidies as required by the  
10          secretary of the U.S. Treasury or of the U.S. Department of Health and Human  
11          Services and informing consumers of eligibility for premiums and subsidies,  
12          including by providing an electronic calculator to determine the actual cost of  
13          coverage after application of any premium tax credit under section 36B of the  
14          Internal Revenue Code of 1986 and any cost-sharing reduction under section  
15          1402 of the Affordable Care Act.

16          (7) Transferring to the federal secretary of the Treasury the name and  
17          taxpayer identification number of each individual who was an employee of an  
18          employer but who was determined to be eligible for the premium tax credit  
19          under section 36B of the Internal Revenue Code of 1986 for the following  
20          reasons:

21                (A) The employer did not provide minimum essential coverage; or

1           (B) The employer provided the minimum essential coverage, but it  
2           was determined under section 36B(c)(2)(C) of the Internal Revenue Code to be  
3           either unaffordable to the employee or not to provide the required minimum  
4           actuarial value.

5           (8) Performing duties required by the secretary of the U.S. Department  
6           of Health and Human Services or the secretary of the Treasury related to  
7           determining eligibility for the individual responsibility requirement  
8           exemptions, including:

9           (A) Granting a certification attesting that an individual is exempt  
10          from the individual responsibility requirement or from the penalty for violating  
11          that requirement, if there is no affordable qualified health plan available  
12          through the Vermont health benefit exchange or the individual's employer for  
13          that individual or if the individual meets the requirements for any exemption  
14          from the individual responsibility requirement or from the penalty pursuant to  
15          section 5000A of the Internal Revenue Code of 1986; and

16          (B) transferring to the federal secretary of the Treasury a list of the  
17          individuals who are issued a certification under subdivision (8)(A) of this  
18          section, including the name and taxpayer identification number of each  
19          individual.

20          (9)(A) Transferring to the federal secretary of the Treasury the name and  
21          taxpayer identification number of each individual who notifies the Vermont

1 health benefit exchange that he or she has changed employers and of each  
2 individual who ceases coverage under a qualified health plan during a plan  
3 year and the effective date of that cessation; and

4 (B) Communicating to each employer the name of each of its  
5 employees and the effective date of the cessation reported to the Treasury  
6 under this subdivision.

7 (10) Establishing a navigator program as described in section 1807 of  
8 this title.

9 (11) Reviewing the rate of premium growth within and outside of the  
10 Vermont health benefit exchange.

11 (12) Crediting the amount of any free choice voucher provided pursuant  
12 to section 10108 of the Affordable Care Act to the monthly premium of the  
13 plan in which a qualified employee is enrolled and collecting the amount  
14 credited from the offering employer.

15 (13) Providing consumers and providers with satisfaction surveys and  
16 other mechanisms for evaluating and informing the ~~deputy~~ commissioner of  
17 **Vermont health access** and the commissioner of banking, insurance,  
18 securities, and health care administration of the performance of qualified health  
19 benefit plans.

1           (14) Ensuring consumers have easy and simple access to the relevant  
2 grievance and appeals processes pursuant to 8 V.S.A. chapter 107 and 3 V.S.A.  
3 § 3090 (human services board).

4           (15) Consulting with the advisory board established in section 402 of  
5 this title to obtain information and advice as necessary to fulfill the duties  
6 outlined in this subchapter.

7 § 1806. QUALIFIED HEALTH BENEFIT PLANS

8           (a) Prior to contracting with a **health insurer to offer a** qualified health  
9 benefit plan, the ~~deputy~~ commissioner shall determine that making the plan  
10 available through the Vermont health benefit exchange is in the best interest of  
11 individuals and qualified employers in this state. In determining the best  
12 interest, the ~~deputy~~ commissioner shall consider affordability; promotion of  
13 high-quality care, prevention, and wellness; promotion of access to health care;  
14 participation in the state’s health care reform efforts; and such other criteria as  
15 the ~~deputy~~ commissioner, in his or her discretion, deems appropriate.

16           (b) A qualified health benefit plan shall provide the following benefits:

17           (1)(A) The essential benefits package required by section 1302(a) of the  
18 Affordable Care Act and any additional benefits required by the ~~deputy~~  
19 ~~commissioner~~ **secretary of human services** by rule after consultation with the  
20 advisory board established in section 402 of this title and after approval from

1 the ~~Vermont health reform~~ **Green Mountain Care** board established in  
2 chapter 220 of Title 18.

3 (B) Notwithstanding subdivision (1)(A) of this subsection, a health  
4 insurer may offer a plan that provides more limited dental benefits if such plan  
5 meets the requirements of section 9832(c)(2)(A) of the Internal Revenue Code  
6 and provides pediatric dental benefits meeting the requirements of section  
7 1302(b)(1)(J) of the Affordable Care Act either separately or in conjunction  
8 with a qualified health plan.

9 (2) At least the silver level of coverage as defined by section 1302 of the  
10 Affordable Care Act and the cost-sharing limitations for individuals provided  
11 in section 1302 of the Affordable Care Act, as well as any more restrictive  
12 cost-sharing requirements specified by the secretary of human services by rule  
13 after consultation with the advisory board established in section 402 of this  
14 title and after approval from the ~~Vermont health reform~~ **Green Mountain**  
15 **Care** board established in chapter 220 of Title 18.

16 (3) For qualified health benefit plans offered to employers, a deductible  
17 which meets the limitations provided in section 1302 of the Affordable Care  
18 Act and any more restrictive deductible requirements specified by the secretary  
19 of human services by rule after consultation with the advisory board and after  
20 approval from the ~~Vermont health reform~~ **Green Mountain Care** board  
21 established in chapter 220 of Title 18.

- 1           (c) A qualified health benefit plan shall meet the following minimum  
2           prevention, quality, and wellness requirements:
- 3                 (1) standards for marketing practices, network adequacy, essential  
4                 community providers in underserved areas, appropriate services to enable  
5                 access for underserved individuals or populations, accreditation, quality  
6                 improvement, and information on quality measures for health benefit plan  
7                 performance, as provided in section 1311 of the Affordable Care Act and more  
8                 restrictive requirements provided by 8 V.S.A. chapter 107;
- 9                 (2) quality and wellness standards as specified in rule by the secretary of  
10                human services, after consultation with the commissioners of health and of  
11                banking, insurance, securities, and health care administration and with the  
12                advisory board established in section 402 of this title; and
- 13                (3) standards for participation in the Blueprint for Health as provided in  
14                18 V.S.A. chapter 13.
- 15            (d) A **health insurer offering a** qualified health benefit plan shall use the  
16            uniform enrollment forms and descriptions of coverage provided by the  
17            ~~deputy~~ commissioner of **Vermont health access** and the commissioner of  
18            banking, insurance, securities, and health care administration.
- 19                (e)(1) A **health insurer offering a** qualified health benefit plan shall  
20                comply with the following insurance and consumer information requirements:



- 1                   (A)(i) Obtain premium approval through the rate review process  
2                   provided in 8 V.S.A. chapter 107; and
- 3                   (ii) Submit to the commissioner of banking, insurance, securities,  
4                   and health care administration a justification for any premium increase before  
5                   implementation of that increase and prominently post this information on the  
6                   health insurer’s website.
- 7                   (B) Offer at least one qualified health plan at the silver level and at  
8                   least one qualified health plan at the gold level, ~~as defined in that meet the~~  
9                   **requirements of section 1302 of the Affordable Care Act and any additional**  
10                  **requirements specified by the secretary of human services by rule. In**  
11                  **addition, a health insurer may choose to offer one or more qualified health**  
12                  **plans at the platinum level that meet the requirements of section 1302 of**  
13                  **the Affordable Care Act and any additional requirements specified by the**  
14                  **secretary of human services by rule.**
- 15                  (C) Charge the same premium rate for each qualified health plan  
16                  without regard to whether the plan is offered through the Vermont health  
17                  benefit exchange and without regard to whether the plan is offered directly  
18                  from the carrier or through an insurance agent.
- 19                  (D) Provide accurate and timely disclosure of information to the  
20                  public and to the Vermont health benefit exchange relating to claims denials,  
21                  enrollment data, rating practices, out-of-network coverage, enrollee and

1 participant rights provided by Title I of the Affordable Care Act, and other  
2 information as required by the ~~deputy~~ commissioner of Vermont health  
3 access or by the commissioner of banking, insurance, securities, and health  
4 care administration. The commissioner of banking, insurance, securities, and  
5 health care administration shall define, by rule, the acceptable timeframe for  
6 provision of information in accordance with this subdivision.

7 (E) Provide information in a timely manner to individuals, upon  
8 request, regarding the cost-sharing amounts for that individual's health benefit  
9 plan.

10 (2) A health insurer offering a qualified health benefit plan shall  
11 comply with all other insurance requirements for health insurers as provided in  
12 8 V.S.A. chapter 107 and as specified in by rule by the commissioner of  
13 banking, insurance, securities, and health care administration.

14 (f) Consistent with section 1311(e)(1)(B) of the Affordable Care Act, the  
15 Vermont health benefit exchange shall not exclude a health benefit plan:

16 (1) on the basis that the plan is a fee-for-service plan;

17 (2) through the imposition of premium price controls by the Vermont  
18 health benefit exchange; or

19 (3) on the basis that the health benefit plan provides for treatments  
20 necessary to prevent patients' deaths in circumstances the Vermont health  
21 benefit exchange determines are inappropriate or too costly.

1       § 1807. NAVIGATORS

2           (a)(1) The Vermont health benefit exchange shall establish a navigator  
3       program to assist individuals and employers in enrolling in a qualified health  
4       benefit plan offered under the Vermont health benefit exchange. The Vermont  
5       health benefit exchange shall select individuals and entities qualified to serve  
6       as navigators and shall award grants to navigators for the performance of their  
7       duties.

8           (2) The Vermont health benefit exchange shall ensure that navigators  
9       are available to provide in-person assistance to individuals in all regions of the  
10       state.

11           (3) Consistent with section 1311(i)(4) of the Affordable Care Act, health  
12       insurers shall not serve as navigators and no navigator shall receive any  
13       compensation from a health insurer in connection with enrolling individuals or  
14       employees in qualified health benefit plans.

15           (b) Navigators shall have the following duties:

16           (1) Conduct public education activities to raise awareness of the  
17       availability of qualified health plans;

18           (2) Distribute fair and impartial information concerning enrollment in  
19       qualified health plans and concerning the availability of premium tax credits  
20       and cost-sharing reductions;

- 1           (3) Facilitate enrollment in qualified health plans, Medicaid,  
2 Dr. Dynasaur, VPharm, VermontRx, and other public health benefit programs;
- 3           (4) Provide referrals to the office of health care ombudsman and any  
4 other appropriate agency for any enrollee with a grievance, complaint, or  
5 question regarding his or her health benefit plan, coverage, or a determination  
6 under that plan or coverage;
- 7           (5) Provide information in a manner that is culturally and linguistically  
8 appropriate to the needs of the population being served by the Vermont health  
9 benefit exchange; and
- 10           (6) Distribute information to health care professionals, community  
11 organizations, and others to facilitate the enrollment of individuals who are  
12 eligible for Medicaid, Dr. Dynasaur, VPharm, VermontRx, other public health  
13 benefit programs, or the Vermont health benefit exchange in order to ensure  
14 that all eligible individuals are enrolled.
- 15 § 1808. FINANCIAL INTEGRITY
- 16           (a) The Vermont health benefit exchange shall:
- 17           (1) Keep an accurate accounting of all activities, receipts, and  
18 expenditures and submit this information annually as required by federal law;
- 19           (2) Cooperate with the secretary of the U.S. Department of Health and  
20 Human Services or the inspector general of the U.S. Department of Health and  
21 Human Services in any investigation into the affairs of the Vermont health

1 benefit exchange, examination of the properties and records of the Vermont  
2 health benefit exchange, or requirement for periodic reports in relation to the  
3 activities undertaken by the Vermont health benefit exchange.

4 (b) In carrying out its activities under this subchapter, the Vermont health  
5 benefit exchange shall not use any funds intended for the administrative and  
6 operational expenses of the Vermont health benefit exchange for staff retreats,  
7 promotional giveaways, excessive executive compensation, or promotion of  
8 federal or state legislative or regulatory modifications.

9 § 1809. PUBLICATION OF COSTS AND SATISFACTION SURVEYS

10 (a) The Vermont health benefit exchange shall publish the average costs of  
11 licensing, regulatory fees, and any other payments required by the exchange, as  
12 well as the administrative costs of the exchange, on a website intended to  
13 educate consumers about such costs. This information shall include  
14 information on monies lost to waste, fraud, and abuse.

15 (b) The Vermont health benefit exchange shall publish the deidentified  
16 results of the satisfaction surveys and other evaluation mechanisms required  
17 pursuant to subdivision 1805(13) of this title on a website intended to enable  
18 consumers to compare the qualified health plans offered through the exchange.

19 § 1810. RULES



1           (3) “Chronic care” means health services provided by a health care  
2           professional for an established clinical condition that is expected to last one  
3           year or more and that requires ongoing clinical management, health services  
4           that attempt to restore the individual to highest function and that minimize the  
5           negative effects of the condition and prevent complications related to chronic  
6           conditions. Examples of chronic conditions include diabetes, hypertension,  
7           cardiovascular disease, cancer, asthma, pulmonary disease, substance abuse,  
8           mental illness, spinal cord injury, and hyperlipidemia.

9           (4) “Health care professional” means an individual, partnership,  
10           corporation, facility, or institution licensed or certified or **otherwise** authorized  
11           by **Vermont** law to provide professional health ~~care~~ services.

12           (5) “Health service” means any medically necessary treatment or  
13           procedure to maintain, diagnose, or treat an individual’s physical or mental  
14           condition, including services ordered by a health care professional and  
15           medically necessary services to assist in activities of daily living.

16           (6) “Hospital” shall have the same meaning as in 18 V.S.A. § 1902 and  
17           may include hospitals located out of the state.

18           (7) “Preventive care” means health services provided by health care  
19           professionals to identify and treat asymptomatic individuals who have  
20           ~~developed~~ risk factors or preclinical disease, but in whom the disease is not  
21           clinically apparent, including immunizations and screening, counseling,

1 treatment, and medication determined by scientific evidence to be effective in  
2 preventing or detecting a condition.

3 (8) “Primary care” means health services provided by health care  
4 professionals specifically trained for and skilled in first-contact and continuing  
5 care for individuals with signs, symptoms, or health concerns, not limited by  
6 problem origin, organ system, or diagnosis, and shall include prenatal care and  
7 mental health and substance abuse treatment.

8 (9) “Secretary” means the secretary of human services.

9 (10) “Smart card” means a card to authenticate patient identity  
10 which, consistent with the privacy and security standards provided in the  
11 state’s health information technology plan established under 18 V.S.A.  
12 chapter 219, enables a health care professional or provider to access  
13 patients’ health records and facilitates payment for health services.

14 (11) “Vermont resident” means an individual domiciled in Vermont as  
15 evidenced by an intent to maintain a principal dwelling place in Vermont  
16 indefinitely and to return to Vermont if temporarily absent, coupled with an act  
17 or acts consistent with that intent. An individual shall not be considered to  
18 be a Vermont resident if he or she is 18 years of age or older and is  
19 claimed as a dependent on the tax return of a resident of another state.



1        § 1823. ELIGIBILITY

2            (a) Upon implementation, all Vermont residents shall be eligible for Green  
3        Mountain Care, regardless of whether an employer offers health insurance  
4        for which they are eligible. The agency shall establish standards by rule for  
5        the verification of residency.

6            (b) ~~An individual may enroll in Green Mountain Care regardless of~~  
7        ~~whether the individual's employer offers health insurance for which the~~  
8        ~~individual is eligible.~~

9            (c) The agency shall establish a procedure to enroll residents in Green  
10       Mountain Care and shall provide each with a smart card that may be used  
11       by health care professionals for payment.

12           (c)(1) The agency shall establish by rule a process to allow health care  
13       professionals to presume an individual is eligible based on the information  
14       provided on a simplified application.

15           (2) After submission of the application, the agency shall collect  
16       additional information as necessary to determine whether Medicaid, Medicare,  
17       or CHIP funds may be applied toward the cost of the health services provided,  
18       but shall provide payment for any health services received by the individual  
19       from the time the application is submitted.

20           (3) If an individual presumed eligible for Green Mountain Care  
21       pursuant to subdivision (1) of this subsection (c) is later determined not to

1 **be eligible for the program, the agency shall make reasonable efforts to**  
2 **recover from the individual the amounts expended for his or her care.**

3 **(e) The agency shall adopt rules pursuant to chapter 25 of Title 3 to**  
4 **ensure that Vermont residents who are temporarily out of the state on a**  
5 **short-term basis and who intend to return and reside in Vermont shall remain**  
6 **eligible for Green Mountain Care while outside Vermont. The rules shall also**  
7 **reflect the intent of the general assembly that the children of Vermont**  
8 **residents remain eligible for Green Mountain Care until age 26 while**  
9 **attending a college or university.**

10 **(f) A nonresident visiting Vermont, or his or her insurer, shall be billed for**  
11 **all services received. The agency may enter into intergovernmental**  
12 **arrangements or contracts with other states and countries to provide reciprocal**  
13 **coverage for temporary visitors and shall adopt rules pursuant to chapter 25**  
14 **of Title 3 to carry out the purposes of this subsection.**

15 **~~(g) An employer with an existing retiree benefit program may elect to~~**  
16 **~~provide retiree benefits through Green Mountain Care. However, if an~~**  
17 **~~employer does not elect to provide retiree benefits through Green~~**  
18 **~~Mountain Care, Green Mountain Care shall be the secondary payer to the~~**  
19 **~~retiree's health benefit plan.~~**

1           ~~**(b) Green Mountain Care shall maintain a robust and adequate**~~  
2           ~~**network of health care professionals, including mental health**~~  
3           ~~**professionals.**~~

4           § 1824. HEALTH BENEFITS

5           (a)(1) Green Mountain Care shall **include primary care, preventive care,**  
6           **chronic care, acute episodic care, and hospital services and shall provide**  
7           **coverage at least as comprehensive as the benefit package in effect for the**  
8           **lowest cost Catamount Health plan offered on January 1, 2011 provided**  
9           **for the Vermont health benefit exchange established in subchapter 1 of**  
10          **this chapter, which shall include primary care, preventive care, chronic**  
11          **care, acute episodic care, and hospital services, except that the Green**  
12          **Mountain Care board shall consider whether to impose cost-sharing**  
13          **requirements and shall consider the impact of any cost-sharing**  
14          **requirement on individuals' ability to access care.**

15          **(2) Green Mountain Care shall be designed to provide a level of**  
16          **coverage that includes benefits that are actuarially equivalent to at least**  
17          **87 percent of the full actuarial value of the covered health services.**

18          **(3) The Green Mountain Care board shall consider whether to**  
19          **include dental, vision, and hearing benefits in the Green Mountain Care**  
20          **benefit package.**

1           **(4) The Vermont health reform Green Mountain Care board**  
2           **established in 18 V.S.A. chapter 220 shall approve the scope of the benefit**  
3           **package and present it to the general assembly as part of its review of**  
4           **recommendations for the Green Mountain Care budget.**

5           **(2) If funds allow, Green Mountain Care shall provide a basic**  
6           **dental and vision benefit modeled on common benefits offered in stand-**  
7           **alone dental and vision plans available in this state.**

8           **(b) Green Mountain Care shall include cost sharing and out of pocket**  
9           **limitations as determined by the Vermont health reform board, after**  
10           **recommendations from the agency, as part of its review of the Green**  
11           **Mountain Care budget.** There shall be a waiver of **the any** cost-sharing  
12           **requirement for chronic care for individuals participating in chronic care**  
13           **management and for primary and preventive care.**

14           **(c)(1)(A) For individuals eligible for Medicaid or CHIP, the benefit**  
15           **package shall include the scope of benefits provided to these individuals on**  
16           **January 1, 2014, except that, consistent with federal law, the Vermont**  
17           **health reform board may modify benefits to these individuals; provided**  
18           **that individuals whose benefits are paid for with Medicaid or CHIP funds**  
19           **shall receive, at a minimum, the benefits required by federal law, as well**  
20           **as any additional benefits provided as part of the Green Mountain Care**  
21           **benefit package.**

1                   **(B) Upon implementation of Green Mountain Care, the benefit**  
2                   **package for individuals eligible for Medicaid or CHIP shall also include**  
3                   **any optional benefits for which these individuals were eligible on January**  
4                   **1, 2014. Beginning with the second year of Green Mountain Care and**  
5                   **going forward, the Vermont health reform Green Mountain Care board**  
6                   **may, consistent with federal law, modify these optional benefits, as long as**  
7                   **at all times the benefit package for these individuals contains at least the**  
8                   **benefits described in subdivision (A) of this subdivision (c)(1).**

9                   (2) For children eligible for benefits paid for with Medicaid funds, the  
10                  benefit package shall include early and periodic screening, diagnosis, and  
11                  treatment services as defined under federal law.

12                  (3) For individuals eligible for Medicare, the benefit package shall  
13                  include, at a minimum, the ~~scope of~~ benefits provided to these individuals ~~on~~  
14                  January 1, 2014 under federal law.

15                  § 1825. BLUEPRINT FOR HEALTH

16                  (a) ~~All~~ **It is the intent of the general assembly that within five years**  
17                  **following the implementation of Green Mountain Care, each individuals**  
18                  enrolled in Green Mountain Care ~~shall~~ will have a primary health care  
19                  professional who is involved with the Blueprint for Health established in 18  
20                  V.S.A. chapter 13, ~~which includes patient-centered medical homes and~~

1 multi-disciplinary community health teams to support well-coordinated  
2 health services.

3 (b) Consistent with the provisions of 18 V.S.A. chapter 13, if an  
4 individual enrolled in Green Mountain Care does not have a medical  
5 home through the Blueprint for Health, the individual may choose a  
6 health care professional to serve as the individual’s primary care point of  
7 contact.

8 (c) The agency shall determine a method to approve a specialist as a  
9 patient’s primary health care professional for the purposes of establishing a  
10 medical home or primary care point of contact for the patient.

11 (d) The Blueprint for Health established in 18 V.S.A. chapter 13 shall be  
12 integrated with Green Mountain Care.

13 § 1826. ADMINISTRATION; ENROLLMENT

14 (a)(1) The agency may, under an open bidding process, solicit and receive  
15 bids from insurance carriers or third-party administrators and award  
16 contracts to public or private entities for administration of certain elements  
17 of Green Mountain Care, such as claims administration and provider  
18 relations.

19 (b) The agency shall ensure that entities awarded contracts pursuant to  
20 this subsection do not have a financial incentive to restrict individuals’  
21 access to health services. The agency may establish performance

1 measures that provide incentives for contractors to provide timely,  
2 accurate, transparent, and courteous services to individuals enrolled in  
3 Green Mountain Care and to health care professionals, where applicable.

4 (c) To the extent practicable, preference in awarding contracts  
5 pursuant to this subsection shall be given to entities that maintain a place  
6 of business in Vermont.

7 (b)(1) Nothing in this subchapter shall require an individual covered by  
8 health insurance with health coverage other than Green Mountain Care to  
9 terminate that insurance coverage.

10 (2) Notwithstanding the provisions of subdivision (1) of this  
11 subsection, after implementation of Green Mountain Care, private  
12 insurance companies shall be prohibited from selling health insurance  
13 policies in Vermont that cover services also covered by Green Mountain  
14 Care.

15 (c) An individual enrolled in Green Mountain Care may elect to  
16 maintain supplemental health insurance if the individual so chooses, provided  
17 that after implementation of Green Mountain Care, the supplemental  
18 insurance shall cover only services that are not also covered by Green  
19 Mountain Care.

20 (d) Except for cost-sharing, Vermonters shall not be billed any additional  
21 amount for health services covered by Green Mountain Care.

1           (e) The agency shall seek permission from the Centers for Medicare and  
2           Medicaid Services to be the administrator for the Medicare program in  
3           Vermont. If the agency is unsuccessful in obtaining such permission, Green  
4           Mountain Care shall be the secondary payer with respect to any health service  
5           that may be covered in whole or in part by Title XVIII of the Social Security  
6           Act (Medicare).

7           (f) Green Mountain Care shall be the secondary payer with respect to any  
8           health service that may be covered in whole or in part by any other health  
9           benefit plan ~~funded solely with federal funds, such as, including private~~  
10           **health insurance, retiree health benefits, or** federal health benefit plans  
11           offered by the Veterans' Administration, by the military, or to federal  
12           employees.

13           (g) The agency shall seek a waiver under Section 1115 of the Social  
14           Security Act to include Medicaid and under Section 2107(e)(2)(A) of the  
15           Social Security Act to include SCHIP in Green Mountain Care. If the agency  
16           is unsuccessful in obtaining one or both of these waivers, Green Mountain  
17           Care shall be the secondary payer with respect to any health service that may  
18           be covered in whole or in part by Title XIX of the Social Security Act  
19           (Medicaid) or Title XXI of the Social Security Act (CHIP), as applicable.

20           (h) Any prescription drug coverage offered by Green Mountain Care shall  
21           be consistent with the standards and procedures applicable to the pharmacy



1 best practices and cost control program established in sections 1996 and 1998  
2 of this title and the state drug formulary established in chapter 91, subchapter 4  
3 of Title 18.

4 (i) Green Mountain Care shall maintain a robust and adequate  
5 network of health care professionals, including mental health  
6 professionals. The agency shall contract with outside entities as needed to  
7 ensure the portability of coverage under Green Mountain Care for  
8 Vermont residents who are temporarily out of the state.

9 (j) The agency shall make available the necessary information, forms,  
10 access to eligibility or enrollment computer systems, and billing procedures to  
11 health care professionals to ensure immediate enrollment for individuals in  
12 Green Mountain Care at the point of service or treatment.

13 (k) An individual aggrieved by an adverse decision of the agency or plan  
14 administrator may appeal to the human services board as provided in 3 V.S.A.  
15 § 3090.

16 § 1827. BUDGET PROPOSAL; COST-CONTAINMENT

17 For each state fiscal year, the agency shall develop a budget for Green  
18 Mountain Care based on the payment methodologies, payment amounts,  
19 and cost-containment targets established by the Vermont health reform  
20 board. The agency shall propose its budget for Green Mountain Care to

1 ~~the Vermont health reform board at such time as required by the board~~  
2 ~~for its consideration.~~

3 ~~The Vermont health reform Green Mountain Care board, in~~  
4 ~~collaboration with the agency of human services, shall be responsible for~~  
5 ~~developing a three-year Green Mountain Care budget as provided in 18~~  
6 ~~V.S.A. § 9375, to be adjusted annually in response to realized revenues~~  
7 ~~and expenditures, for proposal to the general assembly.~~

8 § 1828. GREEN MOUNTAIN CARE FUND

9 (a) The Green Mountain Care fund is established in the state treasury as a  
10 special fund to be the single source to finance health care coverage for ~~all~~  
11 ~~Vermonters Green Mountain Care.~~

12 (b) Into the fund shall be deposited:

13 (1) transfers or appropriations from the general fund, authorized by the  
14 general assembly;

15 (2) if authorized by a waiver from federal law, federal funds for  
16 Medicaid, Medicare, and the Vermont health benefit exchange established in  
17 chapter 18, subchapter 1 of this title; and

18 (3) the proceeds from grants, donations, contributions, taxes, and any  
19 other sources of revenue as may be provided by statute or by rule.

20 (c) The fund shall be administered pursuant to chapter 7, subchapter 5 of  
21 Title 32, except that interest earned on the fund and any remaining balance

1 shall be retained in the fund. The agency shall maintain records indicating the  
2 amount of money in the fund at any time.

3 (d) All monies received by or generated to the fund shall be used only for  
4 the administration and delivery of health services covered by Green Mountain  
5 Care as provided in this subchapter.

6 **§ 1829. IMPLEMENTATION; WAIVER**

7 (a) Green Mountain Care shall be implemented ~~upon~~ **90 days following**  
8 **the last to occur of:**

9 **(1) Enactment of a law establishing the financing for Green**  
10 **Mountain Care.**

11 **(2) Approval by the ~~Vermont health reform~~ Green Mountain Care**  
12 **board of the initial Green Mountain Care benefit package pursuant to 18**  
13 **V.S.A. § 9375.**

14 **(3) Enactment of the appropriations for the initial Green Mountain**  
15 **Care benefit package proposed by the ~~Vermont health reform~~ Green**  
16 **Mountain Care board pursuant to 18 V.S.A. § 9375.**

17 **(4) Receipt of a waiver ~~pursuant to~~ under Section 1332 of the**  
18 **Affordable Care Act pursuant to subsection (b) of this section.**

19 **(b) As soon as available under federal law, the secretary of administration**  
20 **shall seek a waiver to allow the state to suspend operation of the Vermont**  
21 **health benefit exchange and to enable Vermont to receive the appropriate**

1 federal fund contribution in lieu of the federal premium tax credits, cost-  
2 sharing subsidies, and small business tax credits provided in the Affordable  
3 Care Act. The secretary may seek a waiver from other provisions of the  
4 Affordable Care Act as necessary to ensure the operation of Green Mountain  
5 Care.

6 **Sec. 5. Composition of DVHA (as introduced)**

7 Sec. 5. 33 V.S.A. § 401 is amended to read:

8 § 401. COMPOSITION OF DEPARTMENT

9 The department of Vermont health access, created under 3 V.S.A. § 3088,  
10 shall consist of the commissioner of Vermont health access, the medical  
11 director, a health care eligibility unit; and all divisions within the department,  
12 including the divisions of managed care; health care reform; the Vermont  
13 health benefit exchange; and Medicaid policy, fiscal, and support services.

14 **Sec. 6. Health Care Eligibility Unit (version 1.1 – 2/18/11 1:53 pm)**

15 Sec. 6. TRANSFER OF POSITIONS; HEALTH CARE ELIGIBILITY  
16 UNIT

17 After March 15, 2012 but not later than July 1, 2013, the secretary of  
18 administration shall transfer to and place under the supervision of the  
19 commissioner of Vermont health access all employees, professional and  
20 support staff, consultants, positions, and all balances of all appropriation  
21 amounts for personal services and operating expenses for the administration of

1 health care eligibility currently contained in the department for children and  
2 families. No later than January 15, 2012, the secretary shall provide to the  
3 house committees on health care and on human services and the senate  
4 committee on health and welfare a plan for transferring the positions and  
5 funds.

6 **Sec. 7. Consumer/Provider Advisory Board (as introduced)**

7 \* \* \* Consumer and Health Care Professional Advisory Board \* \* \*

8 Sec. 7. 33 V.S.A. § 402 is added to read:

9 § 402. CONSUMER AND HEALTH CARE PROFESSIONAL ADVISORY

10 BOARD

11 (a)(1) A consumer and health care professional advisory board is created  
12 for the purpose of advising the commissioner of Vermont health access with  
13 respect to policy development and program administration for the Vermont  
14 health benefit exchange, Medicaid, the Vermont health access plan, VPharm,  
15 and VermontRx.

16 (2) The board shall have an opportunity to review and comment upon  
17 agency policy initiatives pertaining to quality improvement initiatives and to  
18 health care benefits and eligibility for individuals receiving services through  
19 Medicaid, programs funded with Medicaid funds under a Section 1115 waiver,  
20 or the Vermont health benefit exchange. It also shall have the opportunity to  
21 comment on proposed rules prior to commencement of the rulemaking process

1 pursuant to chapter 25 of Title 3 and on waiver or waiver amendment  
2 applications prior to submission to the Centers for Medicare and Medicaid  
3 Services.

4 (3) Prior to the annual budget development process, the department of  
5 Vermont health access shall engage the advisory committee in setting  
6 priorities, including consideration of scope of benefits, beneficiary eligibility,  
7 funding outlook, financing options, and possible budget recommendations.

8 (b) The advisory committee shall make policy recommendations on  
9 proposals of the department of Vermont health access to the department, the  
10 health access oversight committee, the senate committee on health and welfare,  
11 and the house committees on health care and on human services. When the  
12 general assembly is not in session, the commissioner shall respond in writing  
13 to these recommendations, a copy of which shall be provided to each of the  
14 legislative committees of jurisdiction.

15 (c) During the legislative session, the commissioner shall provide the  
16 committee at regularly scheduled meetings with updates on the status of policy  
17 and budget proposals.

18 (d) The commissioner shall convene the advisory committee at least six  
19 times during each calendar year.

20 (e)(1) At least one-third of the members of the advisory committee shall be  
21 recipients of Medicaid, VHAP, VPharm, VermontRx, or enrollees in the

1 Vermont health benefit exchange. Such members shall receive per diem  
2 compensation and reimbursement of expenses pursuant to 32 V.S.A. § 1010,  
3 including costs of travel, child care, personal assistance services, and any other  
4 service necessary for participation on the committee and approved by the  
5 commissioner.

6 (2) The commissioner shall ensure broad representation from health care  
7 professionals.

8 (f) The commissioner shall appoint members of the advisory committee,  
9 who shall serve staggered three-year terms. The commissioner may remove  
10 members of the committee who fail to attend three consecutive meetings and  
11 may appoint replacements.

12 \* \* \* Planning Initiatives \* \* \*

13 **Sec. 8. Integration Plan (version 1.4 – 3/10/11 9:37 am)**

14 Sec. 8. INTEGRATION PLAN

15 (a) No later than January 15, 2012, the secretary of administration or  
16 designee shall make recommendations to the house committee on health care  
17 and the senate committee on health and welfare on the following issues:

18 (1) How to fully integrate or align Medicaid, Medicare, private  
19 insurance, associations, state employees, and municipal employees into or with  
20 the Vermont health benefit exchange and Green Mountain Care established in  
21 chapter 18 of Title 33, including:

1           (A) Whether it is necessary to establish a basic health program for  
2           individuals with incomes above 133 percent of the federal poverty level (FPL)  
3           and at or below 200 percent of FPL pursuant to Section 1331 of the Patient  
4           Protection and Affordable Care Act (Public Law 111-148), as amended by the  
5           federal Health Care and Education Reconciliation Act of 2010 (Public Law  
6           111-152), and as further amended (“Affordable Care Act”), to ensure that the  
7           health coverage is affordable for this population.

8           (B) The statutory changes necessary to integrate the private insurance  
9           markets with the Vermont health benefit exchange, including whether to  
10          impose a moratorium on the issuance of new association policies prior to 2014,  
11          as well as whether to continue exemptions for associations pursuant to 8  
12          V.S.A. § 4080a(h)(3) after implementation of the Vermont health benefit  
13          exchange and if so, what criteria to use.

14          (C) In consultation with the ~~Vermont health reform Green~~  
15          **Mountain Care** board, the design of a common benefit package for the  
16          Vermont health benefit exchange. When creating the common benefit  
17          package, the secretary shall compare the essential benefits package defined  
18          under federal regulations implementing the Affordable Care Act with  
19          Vermont’s insurance mandates, consider the affordability of cost-sharing both  
20          with and without the cost-sharing subsidy provided under federal regulations  
21          implementing the Affordable Care Act, and determine the feasibility and



1 appropriate design of cost-sharing amounts which provide an incentive to  
2 patients to seek evidence-based health interventions and to avoid health  
3 services with less proven effectiveness.

4 **(D) How to collect data to enable to health reform board to**  
5 **monitor the extent to which residents of other states move to Vermont for**  
6 **the purpose of receiving health services and the impact of such migration**  
7 **on the Vermont’s health care system, other public benefits, and the state’s**  
8 **economy.**

9 **(E) The potential for purchasing prescription drugs in Green**  
10 **Mountain Care through Medicaid, the 340B drug pricing program, or**  
11 **another bulk purchasing mechanism.**

12 (2) Once Green Mountain Care is implemented, whether to allow  
13 employers and individuals to purchase coverage for supplemental health  
14 services from Green Mountain Care or to allow private insurers to provide  
15 supplemental insurance plans.

16 **(3) How to collect data to enable the Vermont health reform Green**  
17 **Mountain Care board to monitor the extent to which residents of other**  
18 **states move to Vermont for the purpose of receiving health services and**  
19 **the impact of such migration on the Vermont’s health care system, other**  
20 **public benefits, and the state’s economy.**

1           **(4) How to enable parents to make coverage under Green Mountain**  
2           **Care available to an adult child up to age 26 who would not otherwise be**  
3           **eligible for coverage under the program.**

4           **(5) How to ensure that all Vermont residents have a medical home**  
5           **through the Blueprint for Health.**

6           **(6) How to reorganize and consolidate health care-related functions**  
7           **in agencies and departments across state government in order to ensure**  
8           **integrated and efficient administration of all of Vermont’s health care**  
9           **programs and initiatives.**

10           **(b) The commissioner of labor, in consultation with the commissioner**  
11           **of Vermont health access, the commissioner of banking, insurance,**  
12           **securities, and health care administration, and interested stakeholders,**  
13           **shall evaluate the feasibility of integrating or aligning Vermont’s workers’**  
14           **compensation system with Green Mountain Care. No later than January**  
15           **15, 2012, the commissioner of labor shall report the results of the**  
16           **evaluation and, if integration or alignment has been found to be feasible,**  
17           **make recommendations on how to achieve it.**

18           **Sec. 9. Financing Plans (version 1.1 - 3/10/11 9:41 am)**

19           **Sec. 9. FINANCING PLANS**

20           **(a) The secretary of administration or designee shall recommend two**  
21           **financing plans to the house committees on health care and on ways and means**

1 and the senate committees on health and welfare and on finance no later than  
2 January 15, 2013.

3 (1) One plan shall recommend the amounts and necessary mechanisms  
4 to finance any initiatives which must be implemented by January 1, 2014 in  
5 order to provide coverage to all Vermonters in the absence of a waiver from  
6 certain federal health care reform provisions established in section 1332 of the  
7 Patient Protection and Affordable Care Act (Public Law 111-148), as amended  
8 by the federal Health Care and Education Reconciliation Act of 2010 (Public  
9 Law 111-152), and as further amended (“Affordable Care Act”).

10 (2) The second plan shall recommend the amounts and necessary  
11 mechanisms to finance Green Mountain Care and any systems improvements  
12 needed to achieve a public-private single payer health care system. The  
13 secretary shall recommend whether nonresidents employed by Vermont  
14 businesses should be eligible for Green Mountain Care and other cross-border  
15 issues.

16 (b) In developing both financing plans, the secretary shall consider the  
17 following:

18 (1) financing sources, including adjustments to the income tax, a payroll  
19 tax, consumption taxes, provider assessments required under 33 V.S.A. chapter  
20 19, the employer assessment required by 21 V.S.A. chapter 25, other new or  
21 existing taxes, and additional options as determined by the secretary;

- 1           (2) the impacts of the various financing sources, including levels of
- 2           deductibility of any tax or assessment system contemplated;
- 3           (3) issues involving federal law and taxation;
- 4           (4) impacts of tax system changes:
  - 5               (A) on individuals, households, businesses, public sector entities, and
  - 6               the nonprofit community;
  - 7               (B) over time, on changing revenue needs; and
  - 8               (C) for the transitional period, while the tax system and health care
  - 9               cost structure are changing, strategies may be needed to avoid double
  - 10              payments, such as premiums and tax obligations;
  - 11              (5) growth in health care spending relative to needs and capacity to pay;
  - 12              (6) the costs of maintaining existing state insurance mandates and other
  - 13              appropriate considerations in order to determine the state contribution required
  - 14              under the Affordable Care Act;
  - 15              (7) additional funds needed to support recruitment and retention
  - 16              programs for primary care health professionals in order to address the primary
  - 17              care shortage;
  - 18              (8) additional funds needed to provide coverage for the uninsured who
  - 19              are eligible for Medicaid, Dr. Dynasaur, and the Vermont health benefit
  - 20              exchange in 2014;

1           (9) funding mechanisms to ensure that operations of both the Vermont  
2           health benefit exchange and Green Mountain Care are self-sustaining.

3           **(c) In developing the financing plan for Green Mountain Care, the**  
4           **secretary of administration or designee shall solicit input from interested**  
5           **members of the public and provide opportunities for public engagement in**  
6           **the design of the plan.**

7           **Sec. 10. Health Information Technology Plan**

8           Sec. 10. HEALTH INFORMATION TECHNOLOGY PLAN

9           (a) The secretary of administration or designee, in consultation with the  
10           ~~Vermont health reform Green Mountain Care~~ board and the commissioner  
11           of Vermont health access, shall review the health information technology plan  
12           required by 18 V.S.A. § 9351 to ensure that the plan reflects the creation of the  
13           Vermont health benefit exchange; the transition to a public-private single payer  
14           health system pursuant to 33 V.S.A. chapter 18, subchapter 2; and any  
15           necessary development or modifications to public health information  
16           technology and data and to public health surveillance systems, to ensure that  
17           there is progress toward full implementation.

18           (b) In conducting this review, the secretary of administration may issue a  
19           request for proposals for an independent design and implementation plan  
20           which would describe how to integrate existing health information systems to  
21           carry out the purposes of this act, detail how to develop the necessary capacity

1 in health information systems, determine the funding needed for such  
2 development, and quantify the existing funding sources available for such  
3 development. The health information technology plan or design and  
4 implementation plan shall also include:

5 (1) the creation of a smart card as defined in 33 V.S.A. § 1822 in order  
6 to ensure that this technology is developed prior to the implementation of  
7 Green Mountain Care;

8 (2) a review of the multi-payer database established in 18 V.S.A. § 9410  
9 to determine whether there are systems modifications needed to use the  
10 database to reduce fraud, waste, and abuse; and

11 (3) other systems analysis as specified by the secretary.

12 (c) The secretary shall make recommendations to the house committee on  
13 health care and the senate committee on health and welfare based on the design  
14 and implementation plan no later than January 15, 2012.

15 **Sec. 11. Health System Planning, Regulation, and Public Health (as**  
16 **introduced, with Health Dept. changes)**

17 Sec. 11. HEALTH SYSTEM PLANNING, REGULATION, AND PUBLIC  
18 HEALTH

19 No later than January 15, 2012, the secretary of administration or designee  
20 shall make recommendations to the house committee on health care and the

1 senate committee on health and welfare on how to unify Vermont's current  
2 efforts around health system planning, regulation, and public health, including:  
3 (1) How best to align the agency of human services' public health  
4 promotion activities with Medicaid, the Vermont health benefit exchange  
5 functions, Green Mountain Care, and activities of the ~~Vermont health reform~~  
6 **Green Mountain Care** board established in 18 V.S.A. chapter 220.  
7 (2) After reviewing current resources, including the community health  
8 assessments, how to create an integrated system of community health  
9 assessments, health promotion, and planning, including by:  
10 (A) improving the use and usefulness of the health resource  
11 allocation plan established in 18 V.S.A. § 9405 in order to ensure that health  
12 resource planning is effective and efficient; and  
13 (B) recommending ~~whether a plan~~ to institute a public health **audit**  
14 **impact assessment** process to ensure appropriate consideration of the impacts  
15 on public health resulting from major policy or planning decisions made by  
16 municipalities, local entities, and state agencies.  
17 (3) In collaboration with the director of the Blueprint for Health  
18 established in 18 V.S.A. chapter 13 and health care professionals, **how to**  
19 coordinate quality efforts across state government and private payers; optimize  
20 quality assurance programs; and ensure that health care professionals in  
21 Vermont utilize, are informed of, and engage in evidence-based practice.

1           (4) Providing a progress report on payment reform planning and other  
2           activities authorized in 18 V.S.A. chapter 220.

3           **Sec. 12. Payment Reform Regulatory Processes (as introduced)**

4           Sec. 12. PAYMENT REFORM; REGULATORY PROCESSES

5           No later than January 15, 2012, the ~~Vermont health reform~~ **Green**  
6           **Mountain Care** board established in chapter 220 of Title 18, in consultation  
7           with the commissioner of banking, insurance, securities, and health care  
8           administration and the commissioner of Vermont health access, shall  
9           recommend to the house committee on health care and the senate committee on  
10          health and welfare any necessary modifications to the regulatory processes for  
11          health care professionals and managed care organizations in order to align  
12          these processes with the payment reform strategic plan.

13          **Sec. 13. Workforce Issues (as introduced)**

14          Sec. 13. WORKFORCE ISSUES

15          (a)(1) Currently, Vermont has a shortage of primary care professionals, and  
16          many practices are closed to new patients. In order to ensure sufficient patient  
17          access now and in the future, it is necessary to plan for the implementation of  
18          Green Mountain Care and utilize Vermont's health care professionals to the  
19          fullest extent of their professional competence.

20          (2) The board of nursing, the board of medical practice, and the office of  
21          professional regulation shall collaborate to determine how to optimize the



1 primary care workforce by reviewing the licensure process, scope of practice  
2 requirements, reciprocity of licensure, and efficiency of the licensing process,  
3 and by identifying any other barriers to augmenting Vermont’s primary care  
4 workforce. No later than January 15, 2012, the boards and office shall provide  
5 to the house committee on health care and the senate committee on health and  
6 welfare joint recommendations for improving the primary care workforce  
7 through the boards’ and office’s rules and procedures.

8 (b) The department of labor and the agency of human services shall  
9 collaborate to create a plan to address the retraining needs of employees who  
10 may become dislocated due to a reduction in health care administrative  
11 functions when the Vermont health benefit exchange and Green Mountain  
12 Care are implemented. The plan shall include consideration of new training  
13 programs and scholarships or other financial assistance necessary to ensure  
14 adequate resources for training programs and to ensure that employees have  
15 access to these programs. The department and agency shall provide  
16 information to employers whose workforce may be reduced in order to ensure  
17 that the employees are informed of available training opportunities. The  
18 department shall provide the plan to the house committee on health care and  
19 the senate committee on health and welfare no later than January 15, 2012.

20 **Sec. 14. Medical Malpractice (deleted; replaced with language added to**

21 **Sec. 2(e), House Judiciary reviewing)**

1 **Sec. 15. Rate Review (as introduced)**

2 \* \* \* Rate Review \* \* \*

3 Sec. 15. 8 V.S.A. § 4062 is amended to read:

4 **§ 4062. FILING AND APPROVAL OF POLICY FORMS AND PREMIUMS**

5 No policy of health insurance or certificate under a policy not exempted by  
6 subdivision 3368(a)(4) of this title shall be delivered or issued for delivery in  
7 this state nor shall any endorsement, rider, or application which becomes a part  
8 of any such policy be used, until a copy of the form, premium rates, and rules  
9 for the classification of risks pertaining thereto have been filed with the  
10 commissioner of banking, insurance, securities, and health care administration;  
11 nor shall any such form, premium rate, or rule be so used until the expiration of  
12 ~~30~~ 60 days after having been filed, or in the case of a request for a rate  
13 increase, until a decision by the ~~Vermont health reform Green Mountain~~  
14 Care board as provided herein, unless the commissioner shall sooner give his  
15 or her written approval thereto, The commissioner shall review policies and  
16 rates to determine whether a policy or rate is affordable, promotes quality care,  
17 and promotes access to health care. Prior to approving a rate, the  
18 commissioner shall seek approval for any rate increase from the ~~Vermont~~  
19 ~~health reform Green Mountain Care~~ board established in 18 V.S.A. chapter  
20 220, which shall approve or disapprove the rate increase within 10 business  
21 days. The commissioner shall notify in writing the insurer which has filed any

1 such form, premium rate, or rule if it contains any provision which is unjust,  
2 unfair, inequitable, misleading, or contrary to the law of this state or if it does  
3 not meet the standards expressed in this section. In such notice, the  
4 commissioner shall state that a hearing will be granted within 20 days upon  
5 written request of the insurer. ~~In all other cases, the commissioner shall give~~  
6 ~~his or her approval.~~ After the expiration of ~~such 30 days from the filing of any~~  
7 ~~such form, premium rate or rule,~~ the review period provided herein or at any  
8 time after having given written approval, the commissioner may, after a  
9 hearing of which at least 20 ~~days~~ days' written notice has been given to the  
10 insurer using such form, premium rate, or rule, withdraw approval on any of  
11 the grounds stated in this section. Such disapproval shall be effected by  
12 written order of the commissioner which shall state the ground for disapproval  
13 and the date, not less than 30 days after such hearing when the withdrawal of  
14 approval shall become effective.

15 **Sec. 16. Employer Cost Info (version 1.1 - 2/25 1:35 pm)**

16 \* \* \* Employer Benefit Information \* \* \*

17 Sec. 16. 21 V.S.A. § 2004 is added to read:

18 § 2004. HEALTH BENEFIT COSTS

19 (a) Employers shall provide their employees with an annual statement  
20 indicating:

1           (1) the total monthly premium cost paid for any employer-sponsored  
2           health benefit plan;

3           (2) the employer’s share and the employee’s share of the total  
4           monthly premium cost; and

5           (3) any amount the employer contributes toward the employee’s  
6           cost-sharing requirement or other out-of-pocket expenses.. The  
7           department shall develop a simple form for employers to use for this  
8           annual statement.

9           (b) Notwithstanding the provisions of subsection (a) of this section, an  
10           employer who reports the cost of coverage under an employer-sponsored  
11           health benefit plan as required by 26 U.S.C. § 6051(a)(14) shall be deemed  
12           to be in full compliance with the requirements of this section

13           **Secs. 17 – 24. Single Formulary (as introduced)**

14                                   \* \* \* Single Formulary \* \* \*

15           Sec. 17. 18 V.S.A. chapter 91, subchapter 4 is added to read:

16                                   Subchapter 4. Statewide Prescription Drug Formulary

17           § 4635. STATEWIDE PREFERRED DRUG LIST

18           (a) The drug utilization review board established in connection with  
19           Vermont’s Medicaid program shall develop and maintain a preferred drug list  
20           applicable to all health benefit plans covering Vermont lives.

1           (b)(1) The drug utilization review board’s selection of drugs for inclusion  
2           on the preferred drug list shall be based upon evidence-based considerations of  
3           clinical efficacy, adverse side-effects, safety, appropriate clinical trials, and  
4           cost-effectiveness. In this subchapter, “evidence-based” shall have the same  
5           meaning as in section 4622 of this title. The commissioner of Vermont health  
6           access shall provide the board with evidence-based information about clinical  
7           efficacy, adverse side-effects, safety, and appropriate clinical trials, and shall  
8           provide information about cost-effectiveness of available drugs in the same  
9           therapeutic class. Health benefit plans covering Vermont lives may also  
10           submit evidence-based information listed in this subdivision to the board for its  
11           consideration.

12           (2) The board may identify different drugs within the same therapeutic  
13           class as preferred for health insurance plans and for state public assistance  
14           programs to reflect differences in available manufacturer rebates and  
15           discounts.

16           (3) The board shall meet at least quarterly. The board shall comply with  
17           the requirements of subchapter 2 of chapter 5 of Title 1 (open meetings) and  
18           subchapter 3 of chapter 5 of Title 1 (open records), except that the board may  
19           go into executive session to discuss drug alternatives and receive information  
20           on the relative price, net of any rebates or discounts, of a drug under discussion  
21           and the drug price in comparison to the prices, net of any rebates or discounts.

1 of alternative drugs available in the same class to determine cost-effectiveness,  
2 and in order to comply with 33 V.S.A. § 2002(c) to consider information  
3 relating to a pharmaceutical rebate, supplemental rebate, or Section 340b  
4 discount, which is protected from disclosure by federal law or the terms and  
5 conditions required by the Centers for Medicare and Medicaid Services or the  
6 federal Health Resources and Service Administration as a condition of rebate  
7 authorization under the Medicaid program.

8 (4) To the extent feasible, the board shall review all drug classes  
9 included in the preferred drug list at least every 24 months, and may make  
10 additions to or modifications of the preferred drug list.

11 (5) The program shall establish board procedures for the timely review  
12 of prescription drugs newly approved by the federal Food and Drug  
13 Administration, including procedures for the review of newly approved  
14 prescription drugs in emergency circumstances.

15 (6) Members of the board shall receive per diem compensation and  
16 reimbursement of expenses in accordance with 32 V.S.A. § 1010.

17 (c) As used in this section:

18 (1) “Health benefit plan” means a health benefit plan with prescription  
19 drug coverage offered or administered by a health insurer, as defined by  
20 section 9402 of this title. The term includes:

- 1           (A) any state public assistance program with a health benefit plan  
2           that provides coverage of prescription drugs;  
3           (B) any health benefit plan offered by or on behalf of the state of  
4           Vermont or any instrumentality of the state providing coverage for government  
5           employees and their dependents; and  
6           (C) any self-insured health benefit plan that agrees to participate in  
7           the preferred drug list.

8           (2) “State public assistance program” includes the Medicaid program,  
9           the Vermont health access plan, VPharm, VermontRx, the state children’s  
10           health insurance program, the state of Vermont AIDS medication assistance  
11           program, the general assistance program, the pharmacy discount plan program,  
12           and the out-of-state counterparts to such programs.

13       Sec. 18. 1 V.S.A. § 313(a)(9) is amended to read:

14           (9) Information relating to a pharmaceutical rebate or to supplemental  
15       rebate agreements, which is protected from disclosure by federal law or the  
16       terms and conditions required by the Centers for Medicare and Medicaid  
17       Services as a condition of rebate authorization or discounts under the Medicaid  
18       program, considered pursuant to ~~33 V.S.A. §§ 1998(f)(2)~~ 18 V.S.A.  
19       § 4635(b)(3) and ~~2002(e)~~ 33 V.S.A. § 2002(c).

1 Sec. 19. 8 V.S.A. § 4088e is amended to read:

2 § 4088e. NOTICE OF PREFERRED DRUG LIST CHANGES

3 On a periodic basis, no less than once per calendar year, a health insurer as  
4 defined in ~~subdivisions~~ 18 V.S.A. § 9471(2)(A), (C), and (D) of Title 18 shall  
5 notify beneficiaries of changes in pharmaceutical coverage and provide access  
6 to the preferred drug list established and maintained by the insurer pursuant to  
7 18 V.S.A. § 4635.

8 Sec. 20. 33 V.S.A. § 1998 is amended to read:

9 § 1998. PHARMACY BEST PRACTICES AND COST CONTROL

10 PROGRAM ESTABLISHED

11 (a) The commissioner of Vermont health access shall establish and  
12 maintain a pharmacy best practices and cost control program designed to  
13 reduce the cost of providing prescription drugs, while maintaining high quality  
14 in prescription drug therapies. The program shall include:

15 (1) ~~Use of an evidence-based preferred list of covered prescription drugs~~  
16 ~~that identifies preferred choices within therapeutic classes for particular~~  
17 ~~diseases and conditions, including generic alternatives and over-the-counter~~  
18 ~~drugs.~~

19 (2) Utilization review procedures, including a prior authorization review  
20 process.



1           ~~(3)~~(2) Any strategy designed to negotiate with pharmaceutical  
2 manufacturers to lower the cost of prescription drugs for program participants,  
3 including a ~~supplemental purchasing agreement, discounts, and rebate program~~  
4 programs.

5           ~~(4)~~(3) Alternative pricing mechanisms, including consideration of using  
6 maximum allowable cost pricing for generic and other prescription drugs.

7           ~~(5)~~(4) Alternative coverage terms, including consideration of providing  
8 coverage of over-the-counter drugs where cost-effective in comparison to  
9 prescription drugs, and authorizing coverage of dosages capable of permitting  
10 the consumer to split each pill if cost-effective and medically appropriate for  
11 the consumer.

12           ~~(6)~~(5) ~~A simple, uniform prescription form, designed~~ Methods to  
13 implement the preferred drug list established pursuant to 18 V.S.A. § 4635,  
14 and to enable prescribers and consumers to request an exception to the  
15 preferred drug list choice with a minimum of cost and time to prescribers,  
16 pharmacists, and consumers.

17           ~~(7) A joint pharmaceuticals purchasing consortium as provided for in~~  
18 ~~subdivision (c)(1) of this section.~~

19           ~~(8)~~(6) Any other cost containment activity adopted, by rule, by the  
20 commissioner that is designed to reduce the cost of providing prescription  
21 drugs while maintaining high quality in prescription drug therapies.

1

\* \* \*

2

~~(c)(1) The commissioner may implement the pharmacy best practices and cost control program for any other health benefit plan within or outside this state that agrees to participate in the program. For entities in Vermont, the commissioner shall directly or by contract implement the program through a joint pharmaceuticals purchasing consortium. The joint pharmaceuticals purchasing consortium shall be offered on a voluntary basis no later than January 1, 2008, with mandatory participation by state or publicly funded, administered, or subsidized purchasers to the extent practicable and consistent with the purposes of this chapter, by January 1, 2010. If necessary, the department of Vermont health access shall seek authorization from the Centers for Medicare and Medicaid to include purchases funded by Medicaid. “State or publicly funded purchasers” shall include the department of corrections, the department of mental health, Medicaid, the Vermont Health Access Program (VHAP), Dr. Dynasaur, Vermont Rx, VPharm, Healthy Vermonters, workers’ compensation, and any other state or publicly funded purchaser of prescription drugs.~~

18

~~(2) The commissioner of Vermont health access and the secretary of administration shall take all steps necessary to enable Vermont’s participation in joint prescription drug purchasing agreements with any other health benefit~~

19

20

1 ~~plan or organization within or outside this state that agrees to participate with~~  
2 ~~Vermont in such joint purchasing agreements.~~

3 ~~(3) The commissioner of human resources shall take all steps necessary~~  
4 ~~to enable the state of Vermont to participate in joint prescription drug~~  
5 ~~purchasing agreements with any other health benefit plan or organization~~  
6 ~~within or outside this state that agrees to participate in such joint purchasing~~  
7 ~~agreements, as may be agreed to through the bargaining process between the~~  
8 ~~state of Vermont and the authorized representatives of the employees of the~~  
9 ~~state of Vermont.~~

10 ~~(4) The actions of the commissioners and the secretary shall include:~~

11 ~~(A)(1) active collaboration with the National Legislative Association~~  
12 ~~on Prescription Drug Prices;~~

13 ~~(B)(2) active collaboration with the Pharmacy RFP Issuing States~~  
14 ~~initiative organized by the West Virginia Public Employees Insurance Agency~~  
15 ~~multi-state purchasing pools; and~~

16 ~~(C)(3) the execution of any joint purchasing agreements or other~~  
17 ~~contracts with any participating health benefit plan or organization within or~~  
18 ~~outside the state which the commissioner of Vermont health access determines~~  
19 ~~will lower the cost of prescription drugs for Vermonters while maintaining~~  
20 ~~high quality in prescription drug therapies; and~~

1           ~~(D)~~ with regard to participation by the state employees health benefit  
2 plan, the execution of any joint purchasing agreements or other contracts with  
3 any health benefit plan or organization within or outside the state which the  
4 commissioner of Vermont health access determines will lower the cost of  
5 prescription drugs and provide overall quality of integrated health care services  
6 to the state employees health benefit plan and the beneficiaries of the plan, and  
7 which is negotiated through the bargaining process between the state of  
8 Vermont and the authorized representatives of the employees of the state of  
9 Vermont.

10           ~~(5)~~(d) The commissioners of human resources and of Vermont health  
11 access may renegotiate and amend existing contracts to which the departments  
12 of Vermont health access and of human resources are parties if such  
13 renegotiation and amendment will be of economic benefit to the health benefit  
14 plans subject to such contracts, and to the beneficiaries of such plans. Any  
15 renegotiated or substituted contract shall be designed to improve the overall  
16 quality of integrated health care services provided to beneficiaries of such  
17 plans.

18           ~~(6)~~(e) The commissioners and the secretary shall report quarterly to the  
19 health access oversight committee and the joint fiscal committee on their  
20 progress in securing Vermont's participation in such joint purchasing  
21 agreements.

1           ~~(7)~~(f) The commissioner of Vermont health access, the commissioner of  
2 human resources, the commissioner of banking, insurance, securities, and  
3 health care administration, and the secretary of human services shall establish a  
4 collaborative process with the Vermont medical society, pharmacists, health  
5 insurers, consumers, employer organizations and other health benefit plan  
6 sponsors, the National Legislative Association on Prescription Drug Prices,  
7 pharmaceutical manufacturer organizations, and other interested parties  
8 designed to consider and make recommendations to reduce the cost of  
9 prescription drugs for all Vermonters.

10           ~~(d) A participating health benefit plan other than a state public~~  
11 ~~assistance program may agree with the director to limit the plan's participation~~  
12 ~~to one or more program components. The commissioner shall supervise the~~  
13 ~~implementation and operation of the pharmacy best practices and cost control~~  
14 ~~program, including developing and maintaining the preferred drug list, to carry~~  
15 ~~out the provisions of the subchapter. The director may include such insured or~~  
16 ~~self-insured health benefit plans as agree to use the preferred drug list or~~  
17 ~~otherwise participate in the provisions of this subchapter. The purpose of this~~  
18 ~~subchapter is to reduce the cost of providing prescription drugs while~~  
19 ~~maintaining high quality in prescription drug therapies.~~

20

\* \* \*

1           ~~(f)(1) The drug utilization review board shall make recommendations to the~~  
2           ~~commissioner for the adoption of the preferred drug list. The board's~~  
3           ~~recommendations shall be based upon evidence-based considerations of~~  
4           ~~clinical efficacy, adverse side effects, safety, appropriate clinical trials, and~~  
5           ~~cost effectiveness. "Evidence based" shall have the same meaning as in~~  
6           ~~18 V.S.A. § 4622. The commissioner shall provide the board with evidence-~~  
7           ~~based information about clinical efficacy, adverse side effects, safety, and~~  
8           ~~appropriate clinical trials and shall provide information about cost-~~  
9           ~~effectiveness of available drugs in the same therapeutic class.~~

10           ~~(2) The board shall meet at least quarterly. The board shall comply with~~  
11           ~~the requirements of subchapter 2 of chapter 5 of Title 1 (open meetings) and~~  
12           ~~subchapter 3 of chapter 5 of Title 1 (open records), except that the board may~~  
13           ~~go into executive session to discuss drug alternatives and receive information~~  
14           ~~on the relative price, net of any rebates, of a drug under discussion and the~~  
15           ~~drug price in comparison to the prices, net of any rebates, of alternative drugs~~  
16           ~~available in the same class to determine cost effectiveness, and in order to~~  
17           ~~comply with subsection 2002(c) of this title to consider information relating to~~  
18           ~~a pharmaceutical rebate or to supplemental rebate agreements, which is~~  
19           ~~protected from disclosure by federal law or the terms and conditions required~~  
20           ~~by the Centers for Medicare and Medicaid Services as a condition of rebate~~  
21           ~~authorization under the Medicaid program.~~

1           ~~(3) To the extent feasible, the board shall review all drug classes~~  
2           ~~included in the preferred drug list at least every 12 months and may~~  
3           ~~recommend that the commissioner make additions to or deletions from the~~  
4           ~~preferred drug list.~~

5           ~~(4) The program shall establish board procedures for the timely review~~  
6           ~~of prescription drugs newly approved by the federal Food and Drug~~  
7           ~~Administration, including procedures for the review of newly approved~~  
8           ~~prescription drugs in emergency circumstances.~~

9           ~~(5) Members of the board shall receive per diem compensation and~~  
10          ~~reimbursement of expenses in accordance with 32 V.S.A. § 1010.~~

11          ~~(6) The commissioner shall encourage participation in the joint~~  
12          ~~purchasing consortium by inviting representatives of the programs and entities~~  
13          ~~specified in subdivision (c)(1) of this section to participate as observers or~~  
14          ~~nonvoting members in the drug utilization review board and by inviting the~~  
15          ~~representatives to use the preferred drug list in connection with the plans'~~  
16          ~~prescription drug coverage.~~

17          (g) The department shall seek assistance from entities conducting  
18          independent research into the safety and effectiveness of prescription drugs to  
19          provide technical and clinical support in the development and the  
20          administration of the preferred drug list pursuant to 18 V.S.A. § 4635 and the

1 evidence-based education program established in subchapter 2 of chapter 91 of  
2 Title 18.

3 Sec. 21. 33 V.S.A. § 1999(a)(1) is amended to read:

4 (a)(1) The pharmacy best practices and cost control program shall authorize  
5 pharmacy benefit coverage when a patient's health care provider prescribes a  
6 prescription drug not on the preferred drug list established pursuant to  
7 18 V.S.A. § 4635, or a prescription drug which is not the list's preferred  
8 choice, if either of the circumstances set forth in subdivision (2) or (3) of this  
9 subsection applies.

10 Sec. 22. 33 V.S.A. § 2001 is amended to read:

11 § 2001. LEGISLATIVE OVERSIGHT

12 (a) In connection with the pharmacy best practices and cost control  
13 program pursuant to this subchapter and the statewide preferred drug list  
14 pursuant to subchapter 4 of chapter 91 of Title 18, the commissioner of  
15 Vermont health access shall report for review by the health access oversight  
16 committee, prior to initial implementation, and prior to any subsequent  
17 modifications:

18 \* \* \*

19 (c) The commissioner of Vermont health access shall report quarterly to the  
20 health access oversight committee concerning the following aspects of the



1 pharmacy best practices and cost control program and the statewide preferred  
2 drug list:

3 \* \* \*

4 Sec. 23. 33 V.S.A. § 2002(a) is amended to read:

5 (a) The commissioner of Vermont health access, ~~separately or in concert~~  
6 ~~with the authorized representatives of any participating health benefit plan, or~~  
7 designee shall use the preferred drug list ~~authorized by the pharmacy best~~  
8 ~~practices and cost control program~~ established pursuant to 18 V.S.A. § 4635 to  
9 negotiate with pharmaceutical companies for the payment to the commissioner  
10 of supplemental rebates or price discounts, including 340B discounts, for  
11 Medicaid and for any other state public assistance health benefit plans  
12 designated by the commissioner, in addition to those required by Title XIX of  
13 the Social Security Act. The commissioner may also use the preferred drug list  
14 to negotiate for the payment of rebates or price discounts in connection with  
15 drugs covered under any other participating health benefit plan within or  
16 outside this state, provided that such negotiations and any subsequent  
17 agreement shall comply with the provisions of 42 U.S.C. § 1396r-8. The  
18 program, or such portions of the program as the commissioner shall designate,  
19 shall constitute a state pharmaceutical assistance program under 42 U.S.C.  
20 § 1396r-8(c)(1)(C).

21 Sec. 24. 33 V.S.A. § 2076(a) is amended to read:

1 (a) All public pharmaceutical assistance programs shall provide coverage  
2 for those over-the-counter pharmaceuticals on the preferred drug list developed  
3 ~~under section 1998 of this title~~ pursuant to 18 V.S.A. § 4635, provided the  
4 pharmaceuticals are authorized as part of the medical treatment of a specific  
5 disease or condition, and they are a less costly, medically appropriate  
6 substitute for or an alternative to currently covered pharmaceuticals.

7 **Sec. 25. Secretary of Administration Health Care Reform statute (as**  
8 **introduced)**

9 \* \* \* Conforming Revisions \* \* \*

10 Sec. 25. 3 V.S.A. § 2222a is amended to read:

11 § 2222a. HEALTH CARE SYSTEM REFORM; IMPROVING QUALITY  
12 AND AFFORDABILITY

13 (a) The secretary of administration shall be responsible for the coordination  
14 of health care system reform initiatives among executive branch agencies,  
15 departments, and offices.

16 (b) The secretary shall ensure that those executive branch agencies,  
17 departments, and offices responsible for the development, improvement, and  
18 implementation of Vermont's health care system reform do so in a manner that  
19 is timely, patient-centered, evidence-based, and seeks to inform and improve  
20 the quality and affordability of patient care and public health.

21 (c) Vermont's health care system reform initiatives include:

- 1           (1) The state’s chronic care infrastructure, disease prevention, and  
2 management program contained in the blueprint for health established by  
3 chapter 13 of Title 18, the goal of which is to achieve a unified,  
4 comprehensive, statewide system of care that improves the lives of all  
5 Vermonters with or at risk for a chronic condition or disease.
- 6           (2) The Vermont health information technology project pursuant to  
7 chapter 219 of Title 18.
- 8           (3) The multi-payer data collection project pursuant to 18 V.S.A.  
9 § 9410.
- 10          (4) The common claims administration project pursuant to 18 V.S.A.  
11 § 9408.
- 12          (5) The consumer price and quality information system pursuant to  
13 18 V.S.A. § 9410.
- 14          (6) Any information technology work done by the quality assurance  
15 system pursuant to 18 V.S.A. § 9416.
- 16          (7) The public health promotion programs of the agency of human  
17 services, including primary prevention for chronic disease, community  
18 assessments, school wellness programs, public health information technology,  
19 data and surveillance systems, healthy retailers, healthy community design,  
20 and alcohol and substance abuse treatment and prevention programs.

1           (8) ~~Medicaid, the Vermont health access plan, Dr. Dynasaur, premium~~  
2 ~~assistance programs for employer sponsored insurance, VPharm, and Vermont~~  
3 ~~Rx, which are established in chapter 19 of Title 33 and provide health care~~  
4 ~~coverage to elderly, disabled, and low to middle income Vermonters. The~~  
5 ~~creation of a single-payer health care system to provide affordable,~~  
6 ~~high-quality health care coverage to all Vermonters and to include federal~~  
7 ~~funds to the maximum extent allowable under federal law and waivers from~~  
8 ~~federal law.~~

9           (9) ~~Catamount Health, established in 8 V.S.A. § 4080f, which provides a~~  
10 ~~comprehensive benefit plan with a sliding scale premium based on income to~~  
11 ~~uninsured Vermonters. A reformation of the payment system for health care~~  
12 ~~set forth in 18 V.S.A. chapter 220 in order to ensure that payment for services~~  
13 ~~encourages health care quality and efficiency, and reduces unnecessary~~  
14 ~~services.~~

15           (10) ~~The uniform hospital uncompensated care policies. A strategic~~  
16 ~~approach to workforce needs, including retraining programs for workers~~  
17 ~~displaced through increased efficiency and reduced administration in the health~~  
18 ~~care system and ensuring an adequate primary care workforce to provide~~  
19 ~~access to primary care for all Vermonters.~~

20           (d) ~~The secretary shall report to the commission on health care reform, the~~  
21 ~~health access oversight committee, the house committee on health care, the~~

1 ~~senate committee on health and welfare, and the governor on or before~~  
2 ~~December 1, 2006, with a five year strategic plan for implementing Vermont's~~  
3 ~~health care system reform initiatives, together with any recommendations for~~  
4 ~~administration or legislation. Annually, beginning January 15, 2007, the~~  
5 ~~secretary shall report to the general assembly on the progress of the reform~~  
6 ~~initiatives.~~

7 (e) The secretary of administration or designee shall provide information  
8 and testimony on the activities included in this section to the health access  
9 oversight committee, the commission on health care reform, and to any  
10 legislative committee upon request.

11 **Sec. 26. Duties of Department of Health (as introduced)**

12 Sec. 26. 18 V.S.A. § 5 is amended to read:

13 § 5. DUTIES OF DEPARTMENT OF HEALTH

14 The department of health ~~is hereby designated as the sole state agency for~~  
15 ~~the purposes of~~ shall:

16 (1) ~~Conducting~~ Conduct studies, ~~developing~~ develop state plans, and  
17 ~~administering~~ administer programs and state plans for hospital survey and  
18 construction, hospital operation and maintenance, medical care, treatment of  
19 alcoholics, and alcoholic rehabilitation.

20 (2) ~~Providing~~ Provide methods of administration and such other action  
21 as may be necessary to comply with the requirements of federal acts and

1 regulations as relate to studies, ~~developing~~ development of plans and  
2 ~~administering~~ administration of programs in the fields of health, public health,  
3 health education, hospital construction and maintenance, and medical care.

4 (3) ~~Appointing~~ Appoint advisory councils, with the approval of the  
5 governor.

6 (4) ~~Cooperating~~ Cooperate with necessary federal agencies in securing  
7 federal funds ~~now or which may hereafter~~ become available to the state for all  
8 prevention, public health, wellness, and medical programs.

9 (5) ~~Obtain and maintain~~ Seek accreditation through the Public Health  
10 Accreditation Board.

11 (6) Create a state health improvement plan and facilitate local health  
12 improvement plans in order to encourage the design of healthy communities  
13 and to promote policy initiatives that contribute to community, school, and  
14 workplace wellness.

15 **Sec. 27. Technical change (as introduced)**

16 Sec. 27. 18 V.S.A. § 9410(a)(1) is amended to read:

17 (a)(1) The commissioner shall establish and maintain a unified health care  
18 data base to enable the commissioner and the ~~Vermont health reform Green~~  
19 Mountain Care board to carry out ~~the~~ their duties under this chapter, chapter  
20 220 of this title, and Title 8, including:

21 (A) Determining the capacity and distribution of existing resources.

- 1 (B) Identifying health care needs and informing health care policy.
- 2 (C) Evaluating the effectiveness of intervention programs on  
3 improving patient outcomes.
- 4 (D) Comparing costs between various treatment settings and  
5 approaches.
- 6 (E) Providing information to consumers and purchasers of health  
7 care.
- 8 (F) Improving the quality and affordability of patient health care and  
9 health care coverage.

10 **Sec. 28. Implementation of PPACA provisions (as introduced)**

11 Sec. 28. Sec. 10 of No. 128 of the Acts of the 2009 Adj. Sess. (2010) is  
12 amended to read:

13 Sec. 10. IMPLEMENTATION OF CERTAIN FEDERAL HEALTH  
14 CARE REFORM PROVISIONS

15 (a) From the effective date of this act through July 1, ~~2011~~ 2014, the  
16 commissioner of health shall undertake such planning steps and other actions  
17 as are necessary to secure grants and other beneficial opportunities for  
18 Vermont provided by the Patient Protection and Affordable Care Act of 2010,  
19 Public Law 111-148, as amended by the Health Care and Education  
20 Reconciliation Act of 2010, Public Law 111-152.

1 (b) From the effective date of this act through July 1, ~~2011~~ 2014, the  
2 commissioner of Vermont health access shall undertake such planning steps as  
3 are necessary to ensure Vermont’s participation in beneficial opportunities  
4 created by the Patient Protection and Affordable Care Act of 2010, Public Law  
5 111-148, as amended by the Health Care and Education Reconciliation Act of  
6 2010, Public Law 111-152.

7 **Sec. 29. Extension of Primary Care Workforce Development Committee**  
8 **(as introduced)**

9 Sec. 29. Sec. 31(d) of No. 128 of the Acts of the 2009 Adj. Sess. (2010) is  
10 amended to read:

11 (d) Term of committee. The committee shall cease to exist on January 31,  
12 ~~2011~~ 2012.

13 **Sec. 30. Repeals (as introduced)**

14 Sec. 30. REPEAL

15 (a) 33 V.S.A. § 1901c (Medical care advisory board) is repealed effective  
16 December 31, 2013.

17 (b) 18 V.S.A. § 9407 (public oversight commission) is repealed effective  
18 June 30, 2011.

19 **Sec. 31. Appropriations (Administration language)**

20 **Sec. 31. APPROPRIATIONS**



1           **(a) In fiscal year 2012, the sum of \$855,244.00 in general funds and**  
2           **\$285,081.00 in federal funds is appropriated to the Green Mountain Care**  
3           **board to carry out its functions.**

4           **(b) In fiscal year 2012, the sum of \$100,000.00 is appropriated from the**  
5           **general fund to the secretary of administration for assistance in**  
6           **negotiating federal waivers pursuant to Sec. 2 of this act.**

7           **(c) In fiscal year 2012, the sum of \$100,000.00 is appropriated from the**  
8           **general fund to the secretary of administration for the malpractice study**  
9           **provided for in Sec. 14 of this act.** (pending House Judiciary review of  
10           **med mal language)**

11           **Sec. 32. Effective Dates (as introduced)**

12           Sec. 32. EFFECTIVE DATES

13           **(a) Secs. ~~1 (principles)~~, 2 (strategic plan), 8 (integration plan), 9 (financing**  
14           **plans), 10 (HIT), 11 (health planning), 12 (regulatory process), 13 (workforce),**  
15           **~~14 (medical malpractice)~~, 25 (health care reform), 26 (department of health),**  
16           **28 (ACA grants), and 29 (primary care workforce committee) of this act and**  
17           **this section shall take effect on passage.**

18           **(b) Secs. 3 (~~Vermont health care reform Green Mountain Care board)~~,**  
19           **3a (health care ombudsman), 3b (positions) 5 (DVHA), 6 (Health care**  
20           **eligibility), ~~and~~ 30 (repeal), and 31 (appropriations) shall take effect on July**  
21           **1, 2011.**

1           (c)(1) Sec. 4 (Vermont health benefit exchange; Green Mountain Care)

2           shall take effect on July 1, 2011.

3           (2) The Vermont health benefit exchange shall begin enrolling

4           individuals no later than November 1, 2013 and shall be fully operational no

5           later than January 1, 2014.

6           ~~Green Mountain Care shall be implemented upon approval by the~~

7           ~~U.S. Department of Health and Human Services of a waiver under Section~~

8           ~~1332 of Affordable Care Act.~~

9           (3) Green Mountain Care shall be implemented 90 days following

10          the last to occur of:

11          (1) Enactment of a law establishing the financing for Green

12          Mountain Care.

13          (2) Approval by the Green Mountain Care board of the initial

14          Green Mountain Care benefit package pursuant to 18 V.S.A. § 9375.

15          (3) Enactment of the appropriations for the initial Green Mountain

16          Care benefit package proposed by the Green Mountain Care board

17          pursuant to 18 V.S.A. § 9375.

18          (4) Receipt of a waiver under Section 1332 of the Affordable Care

19          Act pursuant to 33 V.S.A. § 1829(b).

20          (d) Sec. 7, 3 V.S.A. § 402 (patient and health care professionals advisory

21          board), shall take effect on January 1, 2014.

1       (e) Sec. 15 (rate review) shall take effect on October 1, 2011 and shall  
2       apply to all filings on and after October 1, 2011.

3       (f) Secs. 16 (health benefit information) and 27 (VHCURES) shall take  
4       effect on October 1, 2011.

5       (g) Secs. 17–24 (drug formulary) shall take effect on October 1, 2011,  
6       except the provisions in Sec. 17 of this act (18 V.S.A. § 4635, statewide  
7       preferred drug list), allowing the drug utilization and review board to develop  
8       the statewide preferred drug list, shall take effect immediately upon passage to  
9       ensure implementation on October 1, 2011.

10       (Committee vote: \_\_\_\_\_)

11

12

13

\_\_\_\_\_

Representative [surname]  
FOR THE COMMITTEE